# THE BOARD OF COUNTY COMMISSIONERS DURHAM, NORTH CAROLINA

Monday, March 24, 2014

7:00 P.M. Regular Session

### **MINUTES**

Place: Commissioners' Chambers, second floor, Durham County Government

Administrative Complex, 200 E. Main Street, Durham, NC

Present: Chairman Michael D. Page, Vice-Chair Brenda A. Howerton, and Commissioners

Fred Foster, Jr., Wendy Jacobs, and Ellen Reckhow

Absent: None

Presider: Chairman Michael D. Page

<u>Opening of Regular Session</u>—Chairman Page asked everyone to join in the Pledge of Allegiance.

## Welcome to Dr. Debra Saunders-White, New Chancellor at NCCU

Chairman Page read the following proclamation into record:

#### CHANCELLOR DEBRA SAUNDERS-WHITE INSTALLATION WEEK | 2014

WHEREAS, Dr. Debra Saunders-White was selected as North Carolina Central University's 11<sup>th</sup> Chancellor by the University of North Carolina's Board of Governors on February 8, 2013; and

WHEREAS, she began her tenure as Chancellor and the University's first female leader on June 13, 2013; and

WHEREAS, Dr. Saunders-White is highly regarded as a gifted leader among higher education executives by the American Association of State Colleges and Universities and American Council on Education and holds numerous awards in higher education for her successes in improving operational efficiencies; and

WHEREAS, during her administration, she has prioritized both student success and academic excellence by promoting the graduation of students in four years, increasing fundraising for scholarships and enhancing academic, innovative instruction that prepares students for employment in a global marketplace; and

WHEREAS, Dr. Saunders-White has developed a leadership team that will support her dynamic plans to lead this historic university into a new level of excellence.

NOW, THEREFORE, I, Michael D. Page, Chairman of the Durham Board of County Commissioners and on behalf of the Durham Board of County Commissioners, do hereby proclaim March 29, 2014 through April 5, 2014 as

## "CHANCELLOR DEBRA SAUNDERS-WHITE INSTALLATION WEEK"

in Durham County, North Carolina in recognition of a myriad of celebratory events that will be held leading up to and including her official inauguration on April 4, 2014 at 10:00 a.m. in McDougald-McLendon Gymnasium. We call upon all citizens in Durham County to join in celebrating the outstanding tenure of North Carolina Central University's new leader and extend best wishes for her success.

This the 24<sup>th</sup> day of March, 2014.

/s/ Michael D. Page
Michael D. Page, Chairman
Durham Board of County Commissioners

Commissioner Jacobs welcomed Chancellor Saunders-White to Durham County. She stated that she was excited to have the Chancellor in Durham and leading North Carolina Central University (NCCU). Commissioner Jacobs said that Dr. Saunders-White's good work was already evident in the Durham community.

Vice-Chair Howerton expressed her enthusiasm regarding Dr. Saunders-White serving as chancellor at NCCU. She stated that her presence was a welcome addition to the Durham community and that the Board looked forward to working with her during her tenure. Vice-Chair Howerton congratulated Dr. Saunders-White on her recent accomplishment.

Commissioner Reckhow extended salutations to Chancellor Saunders-White. She commented as to how she had "hit the ground running" since her arrival in Durham and had a successful year at NCCU. Commissioner Reckhow expressed her intent to continue working with Dr. Saunders-White to maintain the level of student success that NCCU is known for.

Chancellor Saunders-White thanked the Board for the proclamation and provided brief comments. She reiterated her commitment to Durham as an active part of the community. Dr. Saunders-White commented that her leadership was supported by the talented and dedicated individuals who were already in place when she arrived. She then recognized the NCCU faculty, staff, students and alumni in attendance. Dr. Saunders-White expressed her appreciation recognition, but that the support citizens gave to NCCU as an institution had inspired her.

## Resolution for North Carolina Central University's Men's Basketball Team

Chairman Page read the following proclamation into record:

NORTH CAROLINA CENTRAL UNIVERSITY MEN'S BASKETBALL TEAM | 2014

WHEREAS, the North Carolina Central University's Men's Division 1 Basketball Team won the school's first Mid-Eastern Athletic Conference (MEAC) Championship and advanced to the NCAA tournament; and

WHEREAS, this legendary season was highlighted with Coach LeVelle Moton earning the 2014 MEAC Coach of the Year honors, thanks to guiding the Eagles to a 15-1 record in conference play and for winning the regular season and conference tournament championship; and

WHEREAS, Jeremy Ingram, senior guard was honored by the MEAC as the 2014 Player of the Year thanks to his outstanding record; and

WHEREAS, heading to San Antonio for post conference play with its 28-5 season record, this determined team entered the NCAA as a Number 14 seed matching up against Number 3 Iowa State in the second round of play; and

WHEREAS, while the Eagles played valiantly against its opponent, they experienced an end to an impressive season finishing with a 28-6 record; and

WHEREAS, collectively, this historic team will long be celebrated for its undefeated season at home, for its excellence, athletic prowess and the enormous sense of pride it brought to alumni, fans and the larger community of North Carolina Central University.

NOW, THEREFORE BE IT RESOLVED that we, the members of the Durham Board of County Commissioners do hereby salute Coach LeVelle Moton, his staff and members of the

#### 2014 NORTH CAROLINA CENTRAL UNIVERSITY MEN'S BASKETBALL TEAM

for winning the MEAC Championship and for its first appearance in the NCAA Tournament. We call upon all citizens in Durham County, North Carolina to join in saluting these outstanding athletes and the NCCU athletic staff for a job well done! We are confident in a bright future for this program in seasons to come.

This the 24<sup>th</sup> day of March, 2014.

#### /s/ All Commissioners

Commissioner Foster congratulated the NCCU men's basketball team on their accomplishment. He also commended Chancellor Saunders-White and Coach LeVelle Moton for their student leadership abilities.

Commissioner Reckhow congratulated the basketball team on winning the MEAC Championship and their first appearance in the NCAA Tournament. She stated that the team's academic achievements were also outstanding in light of several members graduating this year. Commissioner Reckhow stated that the combination of athleticism and academics would allow them to go far in life.

Commissioner Jacobs commented on how the excitement surrounding the MEAC Championship and NCAA Tournament captivated everyone in the Durham community. She wished both Mr. Ingram and Mr. Chapman the best in their future endeavors and thanked Coach Moton for all that he accomplished.

Vice-Chair Howerton acknowledged Coach Moton for his success, despite the emergence of various obstacles. She sent well wishes to his family.

Mr. Lowell Siler, County Attorney, expressed what a proud moment this was for him as a graduate of the NCCU undergraduate program and School of Law. He stated that the men's basketball team conducted themselves as gentlemen and that he looked forward to more positive news in the future.

Mr. Jeremy Ingram, NCCU Men's Basketball Team, thanked the Board for the recognition. He stated that it was an honor to attend NCCU, represent the school in the athletics program and graduate.

Mr. Emanuel Chapman, NCCU Men's Basketball Team, thanked the Board and the community for their continued support. He stated that the recent accomplishment helped to positively promote the NCCU academics and athletics program. Mr. Chapman closed by saying that leaders such as Chancellor Saunders-White and Coach Moton make their job on the basketball court easier.

Mr. LeVelle Moton, Coach, NCCU Men's Basketball Team, stated that the recent basketball season had been an incredible journey. He said that the Durham community had been amazing by supporting the basketball team. Coach Moton commented that he had found his true purpose in life, which was guiding young men through athletics. He concluded by thanking the Board for the recognition and the Durham community for their continued prayers for his family.

Chairman Page thanked Coach Moton for his leadership as the men's basketball coach and commented about the great things that he heard about him from citizens. He said that he was proud to have him working at NCCU.

#### **State of the County Address**

Chairman Page delivered the County's Annual State of the County Address, highlighting accomplishments, goals, and challenges of County Government in 2013 as follows:

Good Evening. On behalf of the Board of County Commissioners it is my pleasure to bring to you our Annual "State of the County" Address. We welcome those of you in attendance this evening in our chambers, as well as those who are viewing this message on cable TV and on the web.

I would first like to take a few moments to recognize my fellow county commissioners.

Vice-Chair Brenda Howerton, who has served for five years, and has been vice chair of this Board since 2012. We appreciate your care and concern for this community. I wanted share with you that Vice Chair Howerton is running for the office of 2nd Vice President of the North Carolina Association of County Commissioners. With her election, she will eventually rise to become president of the organization. It will really be an accomplishment to have a Durham elected official leading that statewide organization.

Commissioner Fred Foster, Jr., who is entering his second year. Fred, let me add that I would be remiss if I did not take the time to acknowledge the outstanding work performed last year, ably presiding over this body as our chairman. In addition, let me congratulate you for receiving the "Practitioner" designation from the Local Elected Leaders Academy at the UNC School of Government. We appreciate your leadership and stewardship during your tenure. You moved our County forward at a critical time.

Commissioner Wendy Jacobs, who is also in her second year on our Board. Thank you for your energetic work and for your focus on key initiatives. I appreciate how you have taken on key issues in the area of social services and community advocacy. I understand you were quite passionate earlier this month as you highlighted these issues during a meeting with our Washington delegation members.

And, Commissioner Ellen Reckhow, now our veteran county commissioner, serving citizens since 1988. Ellen is also a former chair who led our Board in an outstanding manner from 2002-2008. Thank you for your attention to detail and for challenging us to think strategically.

Before I move on, I want to ask your indulgence as we honor our former Chairman Commissioner Becky Heron who passed in January. Those of you familiar with our Board know that Becky Heron devoted 29 years of service as County Commissioner. Indeed, she was the first woman to be selected chairman of this body and led the Board from 1996-1998.

She was a consummate public servant who always listened to constituents all across this community. Becky was known for being determined, energetic and decisive. Her passions included the environment, planning, animal control and the welfare of senior citizens. We will miss her, but her handiwork is evident throughout Durham County.

As you know, this past year has been a year of transitions, and I will tell you that more changes will take place in the next few months.

Last August, County Manager Mike Ruffin announced his intentions to retire from Durham County Government. As we know Mike was an outstanding County Manager who led us over 13 years. With his leadership, we continue to be among a small number of the 3,069 counties in the nation to hold a Triple A Bond Rating. We gathered in late January to say farewell, and he has now entered the world of retirement. We wish him well.

After an extensive search process, our Board selected Wendell M. Davis as our new County Manager. Davis formerly served as our Deputy County Manager from 1999 until 2011, when he resigned for a Vice Chancellor position North Carolina Central University. He returns to Durham County Government on April 14<sup>th</sup> to begin his tenure as our County Manager.

I'd also like to recognize our Interim County Manager Lee Worsley for graciously agreeing to lead Durham County Government in this transitional period.

Thank you Lee, for being an experienced and talented professional manager! As a matter of fact, Lee is the current President of the North Carolina City and County Management Association. He also serves as southeast regional Vice President of ICMA, the International City/County Management Association. Without a doubt, we are in good hands with Lee Worsley.

In 2013, Durham County gained new department heads as two retirements created vacancies in critical areas. Following extensive recruitment processes, our County Manager selected Greg Marrow as our new Chief Information Officer and Skip Kirkwood, as our new Director of Emergency Medical Services. I am delighted to note that both men came aboard in these key leadership roles and hit the ground running.

We value the culture of success that former County Manager Mike Ruffin established during his tenure, one that allows and encourages our department heads and staff to be leaders among their peers. As a result, I am delighted to recognize several major honors garnered by Durham County department heads and staff in 2013.

County Attorney Lowell Siler was named "County Attorney of the Year" by the North Carolina County Attorneys Association, an affiliate group of the North Carolina Association of County Commissioners. The award is given to a dynamic county attorney who has shown great leadership and dedication to counties.

Library Director Tammy Baggett received the North Carolina Library Association's Roundtable for Ethnic Minority Concerns (REMCo) Roadbuilders' Award for Public Librarianship.

The Award recognizes ethnic minority librarians in library education, academic, public, school and special libraries, who have served as pioneers in librarianship, and who represent a positive role model in the field.

Public Health Director Gayle Harris received the prestigious Ham Stevens Award from the North Carolina Association of Local Health Directors. She was recognized for her leadership within NCALHD and her 40 years of service to the Durham community as a nurse, community volunteer, civic leader and the county public health director.

Lynn Richardson, Durham County Library's North Carolina Collection librarian was inducted into the Historical Society of North Carolina.

Mark Schell, Interim Emergency Management Director received the Durham Police Department's community service medal for his work with the Biological and Chemical Emergency response team.

These are but a few of the many awards and honors received in 2013 by our employees and departments. As stated in our Strategic Plan, our local government strives for excellence and to be a role model for other governments. And as you can see, we are succeeding in that area.

#### New Facilities, New Services

By far, 2013 will be remembered as an historic year in which the entire landscape of Downtown Durham changed, thanks to two ambitious County building projects. On March 10<sup>th</sup> our new Durham County Courthouse was officially dedicated.

On a brisk Sunday afternoon, elected officials, community leaders, court officials, staff and the public gathered for the official ribbon cutting. Once inside, they heard from NC Supreme Court Chief Justice Sarah Parker and others before taking a tour of the sparkling new building.

This 10 story building has 20 courtrooms with room to expand to 27. And those who experienced the long wait for one of two elevators in the former courthouse will really appreciate the six, large high

speed public elevators. Durham County now has a state of the art courthouse that also contains our main Durham County Sheriff's offices.

The \$119 million dollar project also features a parking deck with nearly 900 spaces. In keeping with our high performance building policy, it is built to Gold LEED certified building standards, also incorporates natural light and features a green roof.

Those who honor the history of our community will be impressed by the special art wall of 6,000 images. The mural includes photos of judges, sheriffs, clerks of court, district attorneys, as well as historic elected officials across the city and county.

In November, a long time goal of consolidating our Durham County Human Services was finally accomplished and we conducted a formal dedication of our new Human Services Building on November 6. Members of our Board of Health, Social Services Board, County Commissioners and the North Carolina Veterans Affairs office joined staff, and community members, for a formal ribbon cutting, brief dedication program and tours of the building.

This unique building was actually built in two phases.

You may recall that the Health Department side was constructed, staff relocated and the former health department was demolished to make room for the other half of the building.

In 2012, the Durham County Department of Public Health, Durham County Veteran Services and Alliance Behavioral Healthcare moved into the new space. The remaining portion of the \$90 million dollar Human Services Building was built to connect with the first section. Social Services moved from its two separate locations into their completed space in October. This 300,000 square-foot building was also built using sustainability principles expressed in our high performance building policy.

Certainly these two transformative buildings will engender civic pride for years to come.

### **Economic Development**

Our Board continued to work with local businesses, the City of Durham, the Durham Chamber of Commerce and others in economic development efforts to continue to grow our local economy and to create jobs for our residents. Like the rest of the country, Durham County continued to steadily recover from the economic downturn by seeking projects that would ultimately positively benefit the community.

Early in 2013, the board considered an economic development incentive request from bioMerieux for a \$48 million dollar project at its US Headquarters in Treyburn. This company employs 7,000 workers worldwide with 637 full time employees in North Carolina. Because bioMerieux is an important partner with our community's biotechnology sector, we felt it was important to support this diagnostic healthcare company. We agreed to provide four hundred thousand dollars to retain current jobs, and to gain 44 new jobs through their expansion.

Syngenta Biotechnology requested and received up to \$375,000 in economic development investment funds to support its \$94 million dollar expansion that would also yield between 100-200 full time jobs. Part of the incentive will be used to train Durham residents for jobs at the company.

Our Board also approved up to \$1 million in economic development incentives to encourage Purdue Pharma Manufacturing to build a 120,000-square-foot manufacturing plant in Treyburn. Purdue plans to invest \$59 million in the plant and to create 100 new jobs. This company produces pain medications.

GE Aviation received \$200 thousand dollars in an economic development contract to support a \$29 million dollar expansion at its Durham facility. In addition the company will hire 50 new fulltime workers. The expansion will increase the capacity of the Durham facility to assemble new fuel efficient, lower emissions engines which is an economic and environmental benefit. We are happy to partner with GE Aviation which has facilities in three other North Carolina counties: Ashe, Buncombe, and New Hanover.

Durham County assisted AW North Carolina with its sixth expansion in fall 2013. The company's automatic transmission manufacturing operation announced a new investment of \$129 million dollars which will create 56 new jobs. Since its 1998 establishment in this community, AW has invested some \$612 million dollars and currently employs 1600 fulltime workers. Durham County will provide \$900,000 in incentives to assist this expansion.

For years, we heard that Durham has been in need of downtown hotel rooms. Our Board also approved a community development grant for Concord Hospitality Enterprises Company in the amount of \$400,000 to preserve the historic McPherson Hospital façade that will be incorporated into its Marriott Residence Inn Hotel at 1108 West Main.

This is the third hotel project that we have supported in an effort to increase the number of hotel rooms in the downtown area, and to help attract more visitors and conferences. 21C Museum Hotel is a \$48 million dollar project now underway in the former CCB/SunTrust Building, also supported by a grant from our Board.

#### **Human Services Collaboratives**

Public Health and Social Services are some of the core of the services that counties provide. 2013 was an unparalleled year the Public Health Department as it celebrated its Centennial Year. Think about it, 100 years of public health services for this community. Congratulations!

And in another first, the Health Department received its first State Accreditation from the NC Public Health Accreditation Board in June of 2013. And on top of that, the department met 148 out of 148 accreditation activities. A perfect score was earned! Thank you Gayle Harris and your staff for putting in the countless hours that led us to gain this recognition.

Good Health for all is a vital concern of our Durham County Board of Commissioners. We know that too many of our residents remain unserved or underserved in the health care continuum. That's why we partnered with the Lincoln Community HealthCare foundation by providing a donation of \$50,000 from our County Community Health Trust Fund. This donation will help purchase services, products and equipment to help this historic facility that has been a major institution in helping Durham residents become healthy.

Durham County Social Services successfully dealt with some expected and a few unexpected challenges in the year. One major challenge involved moving 500 employees and major services from two locations into one.

The agency that provides the safety net for our most vulnerable citizens, also worked around and through two significant situations that had its origins with the state and federal government.

The State began implementation of the new NC FAST program which was touted as providing a more efficient way to manage the food stamp program, now called SNAP...Supplemental Nutrition Assistance Program. For months before the implementation, local DSS departments, including ours began to publicize the change in the application and recertification processes to clients. The goal of which was to make sure that no families missed their benefits.

Unfortunately, the state's software problems began creating backlogs in cases. Applications were not moving through the system, creating frustration all along the line. While an unfortunate blame game between the state and local agencies was going on, families without food stamp benefits were struggling to survive.

Fortunately, our Department led by Michael Becketts worked overtime to troubleshoot the applications that were backlogged to make sure Durham residents were able to access the food to which they were entitled. They continued to reach out to keep families from falling through the net, even in the face of the troubled implementation of NC FAST.

In October, the agency found itself on the wrong end of the Washington budget battle that resulted in a federal government shutdown. Michael Becketts was told by the state that childcare subsidies could end. Indeed, the Work First program, which provides transportation and job training took a hit. In home care for the elderly and disabled and Meals on Wheels were caught in the struggle. As a lengthy shutdown loomed, Becketts met with childcare providers to explain the impact of a suspension of childcare for about 2,200 children.

The Social Services Board and Mr. Becketts even came before our Board of Commissioners to seek \$235 thousand dollars to help fill the gap and to cover one month of some services, such as food for meals on wheels, but not child care subsidies.

Thankfully, the shutdown was settled before the end of the month. Another unexpected gift came in the form of a \$25 thousand dollar check from Dr. Victor Dzau, President and CEO of Duke University Health Systems to help support the food and nutrition services emergency fund. We thank Dr. Dzau and the Duke family for their support. In Durham, partnerships are everything!

#### Strategic Plan Update

You may be aware that we are heading into our third year of Durham County's Strategic Plan. Our Board adopted this plan with broad community input on key goals and priorities for Durham County. This living document has been put into action with County leaders working diligently on initiatives to make positive impact across our five goals: community prosperity, health, safe community, environmental stewardship and accountable government.

Our initiatives are tied directly to these goals as we strive to be, as stated in our vision: "a thriving, vibrant, diverse community with abundant opportunity for all residents to live, work, learn, play and grow." In the upcoming year, our teams will continue to make strides in key areas that impact our quality of life.

Community and Family Prosperity

For our goal of Community and Family Prosperity and Enrichment, we have focused much of our effort around economic development. The City-County YouthWork Internship Program put area youth to work in local government offices and area businesses last summer and is gearing up for another successful year. With input from the business sector and other partners, the City and County are teaming to create a joint economic development strategy. In the upcoming year, our community prosperity goal will focus on bolstering how the County helps residents find and maintain jobs. Additionally, we'll focus on strategies the County uses to fight homelessness. But holistically addressing the growing issue poverty is a key action step within this goal area, and I will speak to that in more detail shortly.

#### Health

Durham County continues to take many steps to promote and support health and well-being for all. The "Play Streets" initiative has been a neighborhood-focused collaboration with the City of Durham to close the streets and have events aimed at promoting exercise and healthy living. Our "Veggie Van" initiative is distributing fresh produce on Fridays at the Human Services Building, thereby improving food access in our urban core. In the upcoming year, our health team will focus efforts on increasing the number of insured individuals, fighting substance abuse and mental health problems, and tackling the obesity epidemic.

While not initiated by us, there is another health improvement initiative that Durham County is promoting and that I am personally participating in. "A Healthier Durham Challenge" I don't know about you, but I have committed myself to improving my personal health this year.

This is an online tool that really helps us track our progress when it comes to the number of pounds we shed, glucose levels, blood pressure, and of course the time and duration of the exercise we participate in.

We live in this great community, so much to celebrate. Too many of us are not living our healthiest existence. That's why we have to get serious about our health and wellness as a community. And why we need to participate in the "A Healthier Durham Challenge." It's easy to join. And it helps us achieve community wide health goals.

Just go to www.ahealthierdurham.com and register, and you are on your way to a better health!

I'm ready to shape up and I hope you will join me.

#### Safe Community

As we strive to support and sustain a Safe and Secure Community, we've employed several varying initiatives, like the bystander "hands only" CPR initiative that has trained about 4,000 Durham County residents through a City-County partnership that focused efforts on Durham Public Schools students. Meanwhile, the County placed defibrillators throughout our own buildings as a way to be ready should a visitor or an employee suffer cardiac arrest.

By investing in equipment and building community capacity for CPR, we hope lives will be saved. In the upcoming year, our Safe and Secure Community goal will focus efforts on expanding specialty courts targeting special populations.

#### Environment

In order to improve the environment, we all have to be stewards. That's why the new Charge Ahead Durham initiative is so important. You can go to www.ChargeAheadDurham.org to sign up: each week you will be emailed a set of "charges" of various things you can do to protect the environment and save money. Participants are entered to win exciting prizes, and this is a fun way we can all pitch in to improve our beautiful community. An additional environmental focus is our "Trees Across Durham" campaign, which is planting more than 500 new trees at elementary schools, parks and throughout our community.

Meanwhile, our recycling roll-cart pilot project has distributed 95-gallon roll carts to about 2,000 residents in unincorporated Durham County. So far we have seen an increase in the number of households that are recycling as well as the amount of materials being recycled. Finally, we are close to completing a groundbreaking watershed restoration project in partnership with Duke University.

The watershed restoration of upper Sandy Creek will capture and treat the storm water runoff from Duke's main campus, improving water quality and the health of the entire watershed.

Accountable, Efficient and Visionary Government

Our strategic goal of being an Accountable, Efficient and Visionary Government encompasses many strategies to improve transparency, streamline our processes and build our internal capacity. Some highlights from the past year include our first group of County employees attending an internal Leadership Academy as well as training on our County values of Accountability, Commitment, Exceptional Customer Service, Integrity, and Teamwork & Collaboration.

Giving back is an expectation of an accountable government, and many of our employees have participated in a City-County Habitat for Humanity home rehab project. That home was dedicated this past weekend. In the upcoming year, we will focus efforts on targeted process improvements aimed at improving how we do business and how we serve our customers.

Durham County is using technology in new ways to improve transparency. Our Durham County Sheriff's office focused on stepping up its use of technology. An online crime mapping tool was implemented to help protect the public and to increase access to the office. Many are familiar with the RAIDS online program, which maps crime in the community. The implementation of ATARAIDS in the crime mapping toolbox provides greater information sharing among law enforcement agencies and helps our deputies in the field.

The Sheriff provides a Project Lifesaver program to families who might have a loved one suffering from a cognitive disorder who are at risk of wandering. With the use of a small personal transmitter placed on the wrist or ankle, an individualized tracking signal is emitted, helping public safety agencies locate and rescue those persons.

Programs such as the CHOICES program developed by our Sheriff's Office, teaches young people strategies to help them avoid an interaction with law enforcement. Creating Healthy Opportunities Inspiring Children to Have Everyday Success program is specifically for youth aged 11-16. With the assistance of Family Academic Mentoring Empowerment or FAME, counselors provide positive parenting strategies training and family mentoring. The goal is to give youth essential skills necessary to support positive choices.

In addition, as the County works to enhance its interaction with citizens, we have now started hosting interactive "Live Twitter Chats", where participants can follow us on Twitter and ask questions in real time and receive answers.

Our first such session featured the Sheriff's Public Information Officer Paul Sherwin responding to law enforcement questions from the public in real time. Other topics set for a "Live Twitter Chat" include health topics, perhaps a conversation with our new County Manager, our County budget process and more.

#### **Tackling Poverty**

I want now to focus on a major issue in our community, the prevalence of poverty.

Some 50 years ago, President Johnson declared a war on poverty. That declaration was followed by social programs designed to help lift families out of conditions that led to a life of poverty and hardship. We have seen improvements in the incidences of poverty over the generations. Others can debate whether we have come far enough.

I say yes, progress has occurred, but more work is required if we are to eliminate poverty.

For years, it has seemed as if Durham is reflective of Charles Dickens' familiar writing....A Tale of Two Cities. I recall the familiar line in his classic tale... "It was the best of times; it was the worst of times."

Yes, Durham epitomizes that idea of two distinct realities in the same community. We have booming areas of broad prosperity; we're known on national lists of accolades that highlight the best in education, food, attractions and economic development. The best of times.

Conversely, we have areas that have been plagued by poverty for generations, despite our best efforts so far. There are too many areas and communities that are home to embedded poverty, blight, economic disenfranchisement, crime and an unbreakable sense of hopelessness. The worst of times.

As you know, Mayor Bill Bell announced a new initiative to work neighborhood by neighborhood to address and eliminate the conditions that keep some of our residents bound in poverty. Durham County is pleased to join with the Mayor in his "Reduce Poverty in our City, Neighborhood-by-Neighborhood, and Year-by-Year starting in 2014." Be assured that we are at the table working together. I joined the Mayor as he held an initial meeting last week with members of that committee, and I am encouraged by the conversation. We are already organizing and I look forward to seeing our community make impactful strides.

Just a month ago, President Obama announced a new presidential initiative called, "My Brother's Keeper", which is focused on helping young men of color who continue to struggle. He noted that this is a time of crisis for black and brown males. They disproportionately face high unemployment; they drop out at greater rates than any other demographic. And unfortunately too often connect with the criminal justice system. His program will call on businesses and foundation leaders to use their best thinking and resources to help students succeed educationally and to help them avoid interactions with the criminal justice system. I look forward to seeing the results of that work in communities across our nation.

I announce today "A Call to Action" by Durham County Government to host an upcoming "Summit" to bring our best ideas to the table to help our young men of color. We, too, are seeking new ideas to help promote prosperity and opportunity for all, and of course new strategies to attack the barriers that prevent economic self-sufficiency.... Low educational attainment, poverty and economic vulnerability, unemployment, lack of job skills. We need to connect these young people with a clear path to move out of poverty and into the middle class.

We are already working to bring the business community to the conversation to help provide opportunities for training, internships and more to help our young people graduate from school and become trained for the jobs of the future.

Durham has many, nonprofit agencies, many here this evening who have toiled for years to help alleviate poverty and the conditions that allow it to continue. We must to build bridges out of poverty in order to move the needle on this negative condition that impacts too many of our residents.

In order to fully gain momentum as we tackle high poverty in Durham, we must also engage our higher education community. I am also reaching out to Dr. Bill Ingram at Durham Technical Community College, Chancellor Dr. Debra Saunders White of North Carolina Central University and Duke University's President Dr. Richard Brodhead. Together they will greatly increase our capacity to seek and develop successful, research-based strategies to tip the scales in our community's favor.

If we can steer young men out of poverty and get them gainfully employed and self-sufficient, think of the positive impact on children and families. We can really make a lasting difference in Durham if we keep a laser-like focus on lifting men, women and families out of poverty.

We can more vigorously engage our business community to provide internships, summer jobs and training. We can look at our fraternities, sororities and community groups to mentor, help build support networks and intervene with our youth in a way that has not been done before.

We can challenge our faith community to provide more coordinated support to struggling families, even "adopt" families to help them succeed for more than just a season.

We can look to our judicial system to help provide support and alternatives to a life in and out of the corrections system.

We can make sure we are linking with Durham Public Schools to reach those who are most vulnerable and connect them with partners who can help keep them on track to success. The best way to provide services in these challenging times is to look for every opportunity to collaborate.

At the end of the day, I am convinced our answers are here in Durham and that they do not rest with a federal government program. We have the will and capacity to make the change we seek.

I invite men and women of goodwill who are currently engaged in this work to join me for the Summit, on a date to be announced very soon, to meet and talk through proactive practices and measurable steps that we will take to improve the lives of others. I am looking for business leaders, single parents, educators, faith leaders, the medical community, young people, and persons who are not afraid to roll up their sleeves and work on this important issue.

Our challenge will be to find successful programs across the country that are "moving the needle" on poverty, and begin to replicate anything that makes sense for our community. Together, we will make a difference.

I'm looking for a total engagement across the Durham community to sit together at the table, share successes and finally to put forward new and more coordinated, comprehensive strategies to knock down poverty in this great county.

Together, we will make a difference in the lives of others. We must help our brothers and sisters become self-sufficient and able to earn salaries that will allow them to successfully raise healthy and happy families.

Thank you for your continued support of Durham County Government. We will continue to support our residents and provide the best quality of life for all in support of our theme: Live. Thrive. Grow. Thank you!

## **Agenda Adjustments**

Chairman Page announced agenda item 14 would be heard before agenda item 13.

## **Announcements**

Chairman Page made the following announcements:

- In Touch with Durham County," the Durham County Television show, airs daily on Cable TV Channel 8 or 97-5 at 10 a.m., 3:30 p.m. and 6:30 p.m. Our County Commissioners' meetings are also rebroadcast on Thursdays at 2:00 p.m., Saturdays at 9:00 p.m., and Sundays at 9:00 p.m.
- Durham County needs you! If you have a few hours to commit, Durham County has a number of boards and commissions that can benefit from your participation. We invite you to make a difference in our community. Contact the Clerk's Office at 919-560-0025, visit the County's website, or email <a href="Clerk@dconc.gov">Clerk@dconc.gov</a> for more information. Please note that all City and County taxes must be current at the time of application.
- "Living Healthy," the Durham Diabetes Coalition Television show, airs daily on Cable TV Channel 8 or 97-5 at 7 p.m. Each episode features Durham County resources and residents successfully living with diabetes. This is also an initiative that supports Durham County's strategic goal Health and Well-being for All.
- As Chair of the Board of County Commissioners, I will hold office hours for citizens on Wednesdays from 2:00 pm to 5:00 pm. Appointments can be made by calling me at 919-949-4022.

#### Minutes

Commissioner Reckhow moved, seconded by Commissioner Jacobs, to approve as submitted the March 10, 2014 Regular Session Minutes of the Board.

The motion carried unanimously.

#### **Proclamation – Durham CROP Hunger Day Walk**

Commissioner Jacobs read the following proclamation into record:

## DURHAM CROP HUNGER WALK DAY | 2014

WHEREAS, at the end of World War II many people wanted to share our country's abundance with European war victims and CROP's first purpose was to gather wheat and other crops from U.S. farms for shipment to Europe; and

WHEREAS, the Durham CROP Hunger Walk is currently an important part of community life, bringing together people of different faiths, diverse cultures, and all age groups; and

WHEREAS, in the last 40 years, the Durham CROP Hunger Walks have raised over \$3.68 million to bring help and hope to people in need around the world and in the U.S.; and

WHEREAS, each year the Durham CROP Hunger Walk helps local agencies such as Meals on Wheels, Urban Ministries, Housing for New Hope, Threshold Clubhouse, Food Bank of Central and Eastern North Carolina, St. Andrew's Society and church food pantries who provide food to neighbors in need; and

WHEREAS, the Durham Hunger CROP Walk is the oldest fundraising walk in North Carolina and will hold its  $40^{th}$  Annual CROP Hunger Walk on Sunday, April  $6^{th}$ .

WHEREAS, the Durham Hunger CROP Hunger Walk is the 3<sup>rd</sup> largest walk in the nation out of approximately 1200 walks, demonstrating the tremendous compassion and altruism of Durham's citizens; and

WHEREAS, Durham CROP Hunger Walk will raise funds to help stop hunger both locally and globally;

NOW, THEREFORE, I, Michael D. Page, Chairman of the Durham Board of County Commissioners and on behalf of the Durham Board of County Commissioners, do hereby proclaim April 6, 2014 as

#### "DURHAM CROP HUNGER WALK DAY"

in Durham County, North Carolina and urge all citizens to participate in this historic event that will help feed our neighbors in need.

This the 24<sup>th</sup> day of March, 2014.

/s/ Michael D. Page
Michael D. Page, Chairman
Durham Board of County Commissioners

Ms. Kaaren Johnson, Durham CROP Walk Representative, thanked the Board for issuing the proclamation recognizing the 2014 Durham CROP Walk. Ms. Johnson informed the audience that the CROP Walk raised funds for both local and international organizations that address hunger relief. She continued saying that 2014 marked the 40<sup>th</sup> year of the CROP Walk and that the Durham event was the third largest CROP Walk in the country. Ms. Johnson remarked that the Durham CROP Walk had already raised approximately \$4 million, 25 percent of which would go directly to Durham-area food and hunger organizations. She presented the Board with CROP Walk t-shirts and invited them to the event. Ms. Johnson announced that the Durham CROP Walk would be held on Sunday, April 6, 2014 at 2:30 p.m. beginning at Duke Chapel, located at 401 Chapel Drive; Durham, NC 27708.

Commissioner Jacobs asked Ms. Johnson to elaborate on how citizens could sign-up to participate in the Durham CROP Walk. Ms. Johnson responded that citizens could visit the website at <a href="https://www.DurhamCROPWalk.org">www.DurhamCROPWalk.org</a> to register. She said that there were also materials available at Westminster or First Presbyterian Churches for review.

## **Proclamation – Durham CROP Hunger Day Walk**

Commissioner Howerton read the following proclamation into record:

### DIABETES ALERT DAY | 2014

WHEREAS, diabetes is a serious condition, and is the sixth leading cause of death in Durham County; and

WHEREAS, diabetes affects 25.8 million children and adults in the United States with nearly 12% of Durham County adults living with type 2 diabetes; and

WHEREAS, diabetes is a significant risk factor for heart disease, and some complications causing significant heart, kidney, eye, and nerve damage; and

WHEREAS, the cost of diabetes in North Carolina is approximately \$5.3 billion each year; and

WHEREAS, the Durham Diabetes Coalition is a collaborative partnership among Duke University, Durham County Department of Public Health, the University of Michigan Center for Geospatial Medicine, Durham health and community organizations, faith-based groups, local government, and community members working together to improve health outcomes and quality of life for diagnosed and undiagnosed adults with type 2 diabetes; and

WHEREAS, the efforts of the Durham Diabetes Coalition to improve the health of individuals living with type 2 diabetes is aligned with the Durham County Strategic Plan Goal 2: *Health and Wellbeing for All*; and

WHEREAS, American Diabetes Association Alert Day<sup>®</sup> is a one-day "wake-up call" held annually on the fourth Tuesday in March to ask the American public to take the diabetes risk test to learn if they are at risk for developing type 2 diabetes; and

WHEREAS, the Durham Diabetes Coalition is sponsoring a mass media campaign, "Take 2 for type 2" encouraging Durham residents to learn their risk for type 2 diabetes;

NOW, THEREFORE, I, Michael D. Page, Chairman of the Durham Board of County Commissioners and on behalf of the Durham Board of County Commissioners, do hereby proclaim March 25, 2014 as

#### "DIABETES ALERT DAY"

in Durham County, North Carolina and urges citizens to take the type 2 diabetes risk test and visit their health care provider for further testing if they are at risk.

This the 24<sup>th</sup> day of March, 2014.

/s/ Michael D. Page
Michael D. Page, Chairman
Durham Board of County Commissioners

Ms. Gayle Harris, Public Health Director, thanked the Board for issuing a proclamation in recognition of Diabetes Alert Day. Ms. Harris discussed the presence of diabetes within Durham County and the need for citizens to become aware of the risk factors and methods of treatment and managed care. She introduced Ms. Marissa Mortiboy, Information and Communications Specialist, Durham Diabetes Coalition, and Mr. Justin Thomas, Director of Mission and Outreach, American Diabetes Association.

Ms. Mortiboy thanked the Board for declaring March 25, 2014 as Diabetes Alert Day in Durham County. She discussed statistics surrounding diabetes in the Durham Community and many of the resulting health complications. Ms. Mortiboy encouraged citizens to learn their risk factors and get tested for type 2 diabetes by communicating with their health care providers. She invited citizens learn more about local diabetes awareness visiting to events by www.durhamdiabetescoalition.org.

Mr. Thomas discussed the mission of the American Diabetes Association. He recommended a community-wide approach regarding diabetes awareness and stated that diabetes was the sixth highest reason for mortality across North Carolina. Mr. Thomas thanked Durham County and the Durham Diabetes Coalition for supporting the effort to educate citizens about diabetes.

Commissioner Jacobs thanked the speakers for hosting Diabetes Alert Day. She inquired about the diabetes screening locations and the availability of the 60 second screening test. Ms. Mortiboy stated that the test is available online, but would also be available at the following locations:

- Duke Outpatient Clinic, 4220 North Roxboro Street
- Durham VA Medical Center, 508 Fulton Street
- C.A.A.R.E. Inc., 214 Broadway Street
- Durham County Department of Public Health, 313 East Main Street
- Lincoln Community Health Center, 1301 Fayetteville Street

Commissioner Jacobs asked if citizens would be able to receive referrals for further medical care if it was needed. Ms. Mortiboy responded that citizens would be referred to their primary care physicians and/or other community resources.

Chairman Page reiterated the importance of the work being performed to educate citizens about diabetes. He praised the Public Health Department for reaching out to the community and helping Durham County achieve the goals set forth in the Strategic Plan.

## **Proclamation - Designating April as Donate Life Month**

Commissioner Reckhow read the following proclamation into record:

## DONATE LIFE MONTH | 2014

WHEREAS, according to the United Network of Organ Sharing (UNOS), more than 120,700 people are waiting for organ transplants nationally, and 3,350 of those people are in North Carolina; and

WHEREAS, an average of 18 people awaiting transplants die each day due to a severe shortage of organ donors and every 10 minutes another name is added to the national transplant waiting list; and

WHEREAS, providing facts and dispelling myths are key to making an informed decision about becoming a donor and increasing the number of people who sign up as donors; and

WHEREAS, the N. C. Division of Motor Vehicles plays a critical role with 4.4 million North Carolinians in the State's Donor Registry having registered when they receive their North Carolina's Driver License, making it the 7<sup>th</sup> largest registry in the country; and

WHEREAS, one organ donor can save the lives of up to eight people and improve more than 50 lives through tissue, blood, bone, bone marrow and cornea donation; and

WHEREAS, North Carolinians are encouraged to get the facts about donation and discuss their wishes with their families and physicians, sign up as donors via the NC DMV by putting a heart on their driver's license or enrolling online at DonateLifeNC.org; and

WHEREAS, Duke University Medical Center's Transplant Center is a leader in providing life-saving transplants with patients cared for by a team of experts including surgeons, nurse coordinators, social workers, infectious disease specialists, nutritionists, immunologists, and pathologists; and

WHEREAS, Carolina Donor Services is the federally designated organ procurement organization, with an office located in Durham, serving 7 million people in 78 counties of North Carolina and Danville, Virginia, and serving 107 hospitals and four transplant centers that perform heart, lung, liver, kidney, pancreas, and intestine transplants; and

WHEREAS, the County of Durham joins healthcare professionals, volunteers, educators, government agencies, faith-based and community groups and private organizations in an effort to boost the numbers of organ, eye and tissue donors throughout North Carolina;

NOW, THEREFORE, I, Michael D. Page, Chairman of the Durham Board of County Commissioners and on behalf of the Durham Board of County Commissioners, do hereby proclaim April 2014, as

#### "DONATE LIFE MONTH"

in Durham County, North Carolina and commend this observance to our citizens.

This the 24<sup>th</sup> day of March, 2014.

/s/ Michael D. Page
Michael D. Page, Chairman
Durham Board of County Commissioners

Ms. Sharon Hirsch, Executive Director, Donate Life North Carolina extended thanks to the Board for issuing the proclamation in order to raise awareness of organ donation in Durham County. She recognized several Durham citizens in the audience who were organ donor recipients. Ms. Hirsch then elaborated on organ donation statistics and the methods in which citizens may register to become organ donors. She encouraged citizens to visit www.donatelifenc.org\register for additional registration information.

## **Proclamation – Week of the Young Child**

Chairman Page read the following proclamation into record:

## THE WEEK OF THE YOUNG CHILD | 2014

WHEREAS, early childhood — from birth to age 5 — represents the most critical time in children's development and is the foundation for success in school and life; and

WHEREAS, making sure children are ready to learn is a community endeavor that involves parents, child care providers, policy makers, businesses, congregations and community agencies; and

WHEREAS, high-quality early care supports Durham's current workforce for families with young children who rely on child care to work, and for employers who know that stable child care reduces their employees' absenteeism and turnover; and

WHEREAS, transition to kindergarten must be a smooth, coordinated process for children, parents, and schools that greatly minimizes the achievement gap; and

WHEREAS, access to health care and early intervention are improved through community partnerships and government initiatives to positively impact young children's health; and

WHEREAS, collaborative services, family support, and education can help break the cycle of poverty that affects more than half of Durham's children and create opportunities in early childhood that have a lasting impact in the community; and

WHEREAS, Durham's Partnership for Children, Child Care Services Association and other local collaborating organizations, are celebrating the Week of the Young Child, under the national theme of "Early Years are Learning Years":

NOW, THEREFORE, I, Michael D. Page, Chairman of the Durham Board of County Commissioners and on behalf of the Durham Board of County Commissioners, do hereby proclaim April 6-12, 2014 as

#### "THE WEEK OF THE YOUNG CHILD"

in Durham County, North Carolina, and recognize Durham's Partnership for Children and Child Care Services Association for the exemplary model of community-wide collaboration, which continues to improve the landscape of early education for Durham residents.

This the 24<sup>th</sup> day of March, 2014.

/s/ Michael D. Page
Michael D. Page, Chairman
Durham Board of County Commissioners

Ms. Laura Benson, Executive Director, Durham's Partnership for Children extended thanks to the Board for issuing the proclamation. Ms. Benson commented on the long-standing partnership between Durham's Partnership for Children (DPC), the Exchange Club's Family Center and the Durham Department of Social Services. She thanked various individuals who contributed to the efforts of Durham's Partnership for Children. Ms. Benson commented on the work performed by the DPC to foster early childhood development. She closed by announcing the various events to be held in Durham to celebrate The Week of the Young Child.

## Resolution Supporting the Fair Minimum Wage Act Pending in Congress

Commissioner Reckhow commented that this resolution would support the passage of the Fair Minimum Wage Act pending in Congress. She read the following resolution into record:

#### SUPPORTING AN INCREASE IN THE FEDERAL MINIMUM WAGE

WHEREAS, studies show that Americans, particularly those in the service industry, have lost ground over the past several years, as it relates to earning power and the minimum wage; and

WHEREAS, the minimum wage has not been raised at the federal level in the past 4 years and as a result wages have eroded, not just in the past few years, but over several decades; and

WHEREAS, minimum wage workers are present in all age, gender, ethnicity, educational attainment categories and are not just teenagers with summer employment; families are supported by minimum wage workers across this country; and

WHEREAS, raising the minimum wage to \$10.10 an hour would give working families an economic boost and will help close the widening income inequality gap; and

WHEREAS, with an increase in the minimum wage, American workers will have more money to spend and be less reliant on safety net programs such as Medicaid, Food and Nutrition Services and other public assistance programs; and

WHEREAS, Senate Bill 460, the Fair Minimum Wage Act of 2013 proposes to raise the minimum wage from \$7.25 an hour to \$10.10 an hour in two increments; and

WHEREAS, in his recent State of the Union address, President Barack Obama also highlighted the need to pass this legislation to help working families across our country;

NOW, THEREFORE, BE IT RESOLVED that we, the members of the Durham Board of County Commissioners do hereby call on members of Congress to approve comprehensive federal legislation that will provide an incremental increase in the minimum wage;

BE IT FURTHER RESOLVED that we support such legislation that will help close the widening income inequality, benefit millions of workers and individuals and provide an economic boom to cities and counties across the nation.

This the 24<sup>th</sup> day of March, 2014.

#### /s/ All Commissioners

#### **Consent Agenda**

Chairman Page stated that County Attorney Siler requested that consent agenda item "f" be removed. Chairman Page asked the Commissioners if they desired to pull any items from the Consent agenda.

Commissioner Foster stated that he wished to pull item "g."

Commissioner Jacobs stated that she had a comment regarding item "a." Commissioner Jacobs stated that she discussed the location of the ATM with Interim County Manager Worsley. She said that she was informed that there would be a surveillance camera present, but hoped that there would also be signage alerting citizens that the area was monitored as a crime deterrent.

The Board discussed the exact proposed location of the ATM and expressed safety concerns. Chairman Page inquired as to the feasibility of having the ATM located in another area.

Ms. Motiryo Keambiroiro, General Services Director, responded stating that the initial reason for the proposed ATM location was to allow citizens to withdraw cash to utilize the Judicial Parking Deck exit kiosks. Furthermore, Ms. Keambiroiro stated that the bank that financed the parking deck requested that the ATM be placed there due to the accessibility of the Judicial Parking Deck 24 hours a day.

Chairman Page commented about the convenience of the ATM, but reiterated his concern about the safety of citizens when using the machine due to its location. He polled the Board regarding their concern of the proposed location of the ATM.

Commissioner Reckhow expressed her concerns, but commented that her communication with Interim County Manager Worsley and the Durham County Sheriff's Office indicated that they were comfortable with the location of the ATM given the safety measures in place.

Mr. George Quick, Interim Deputy County Manager, commented on the difficulty of securing an ATM in the proposed space. He stated the bank did not want the ATM inside the Durham

County Courthouse because access to the machine would be limited when the building was closed. Mr. Quick stated that there was also a usage requirement in order for the ATM to be installed.

Commissioner Reckhow read an excerpt of an email from the Sheriff's Office. She stated that staff informed her that there were two cameras, one pointed directly at the designated ATM space and another with views of the elevator and stairwell. However, Commissioner Reckhow said the staff noted that there was not a camera with a view of the designated ATM space and parking areas. She said that it might be necessary to request that staff explore if a second camera was needed. Commissioner Jacobs added that staff should also assess the lighting in the proposed location.

Deputy B. L. Gunn, Durham County Sheriff's Office, reviewed the patrol staffing for the Judicial Parking Deck and the camera surveillance. He expressed the need for cameras that pan and tilt in the parking deck to increase surveillance measures. Commissioner Reckhow concurred.

Commissioner Reckhow moved, seconded by Commissioner Jacobs, to approve the following consent agenda items (12a, b, c, d and e):

- a. Authorize the County Manager to execute the contract as agreed upon to provide Cash Points ATM services for visitors and employees of the new Durham County Courthouse;
- b. \*Approve Budget Ordinance Amendment No. 14BCC000046 to recognize the first installment of \$38,500 of an eighteen-month grant from the Z. Smith Reynolds Foundation for the Parents Leading the Way project;
- c. \*Approve Budget Ordinance Amendment No. 14BCC000047 for the amount of \$3,500 from the City of Durham for the Health Education Division to support the Durham County Community Health Assessment;
- d. Authorize the execution of the Agreement for Design Consultant Services with Summit Design and Engineering Services, PLLC for the design and construction services for the three County Parking Lots in an amount not to exceed \$53,225.00;
- e. Approve the Special Warranty Deed to the Durham Public Schools for the Lakewood Montessori Middle School located at 2115 Chapel Hill Road, Durham and Assignment of the Lease to DPS;

The motion carried unanimously.

\*Document(s) related to this item follow:

Consent Agenda Item No. b.

## DURHAM COUNTY, NORTH CAROLINA FY 2013-14 Budget Ordinance Amendment No. 14BCC000046

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the FY 2013-14 Budget Ordinance is hereby amended to reflect budget adjustments.

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<u>Category</u>	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND	Ф57 102 050	¢20,500	Ф57 <b>021</b> 450
Intergovernmental	\$57,192,950	\$38,500	\$57,231,450
Expenditures:			
<b>Function</b>			
GENERAL FUND			
Economic and Physical	\$4,725,794	\$38,500	\$4,764,294
Development			

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 24 <sup>th</sup> day of March, 2014.	
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Consent Agenda Item No. c.

## DURHAM COUNTY, NORTH CAROLINA FY 2013-14 Budget Ordinance Amendment No. 14BCC000047

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the FY 2013-14 Budget Ordinance is hereby amended to reflect budget adjustments.

#### Revenue:

<u>Category</u>	Current Budget	Increase/Decrease	Revised Budget
<u>GENERAL FUND</u>			
Intergovernmental	\$57,231,450	\$3,500	\$57,234,950
Expenditures:			
Function			
GENERAL FUND			
<b>Human Services</b>	\$89,799,650	\$3,500	\$89,803,150

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 24<sup>th</sup> day of March, 2014.

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#### **Motion to Recess**

Commissioner Reckhow moved, seconded by Vice-Chair Howerton to recess for five minutes.

The motion carried unanimously.

## **Reconvene from Recess**

The Board reconvened at 9:15 p.m.

## Public Hearing – A1300009, Village of Rougemont

Ms. Laura Woods, Senior Planner, Durham City-County Planning Department, requested that the Board hold a public hearing and receive public comments on the Village of Rougemont (A1300009) Plan Amendment. It was also requested that the Board adopt a resolution to change the Future Land Use Map to relocate Commercial and Very Low-Density Residential (2 DU/Ac.) designations within the Village, removing the Rural Residential designation within the Village, and changing the boundary for the Village of Rougemont. Ms. Woods provided a PowerPoint presentation entitled, *Village of Rougemont - Plan Amendment Case A1300009*, which consisted of the following:

- A1300009 Village of Rougemont (Map)
- Durham Planning Commission Vote Results
- Background/History
- Policy 2.2.1g
- Policy 2.5.3c
- Policy 4.3.1a
- Policy 6.1.2d
- Timing of the Plan Amendment
- Applicant Justification

- Community Involvement
- Village of Rougemont (Map)
- FLUM Changes (Map)
- Multiple FLUM Designations (Map)
- Commercial Adopted, 2006 (Map)
- Commercial Proposed, 2014 (Map)
- FLUM Adopted, 2006 (Map)
- Criteria for Plan Amendments
- Staff Recommendation

Referencing slide two, Commissioner Foster asked who cast the dissenting vote with regard to the approving the recommendations by the Durham Planning Commission. Ms. Woods responded that the dissenting vote was cast by Dr. Rebecca Winders.

Referencing the Planning Commission's comments submitted to the Board, Commissioner Reckhow noted that Ms. Linda Huff commented that mechanisms for greater pedestrian utilization in order to achieve a "village feel." Commissioner Reckhow questioned if this suggestion had been considered. Ms. Woods responded stating that the design concept in question had been considered, but that the community meetings yielded little support for design guidelines at that time. She continued saying that the appropriate time to discuss design elements such as sidewalks and other pedestrian-oriented details would be if/when a development proposal was received. Commissioner Reckhow asked that staff remain mindful of such elements. Ms. Woods responded in the affirmative, indicating that site plan level for the rural service center may be reviewed against that design element.

Vice-Chair Howerton inquired about the impact of changing the lot size minimum from three acres to one acre. Ms. Woods stated that the change to the lot size minimum was applicable to agenda item 13, but that the proposed change was influenced by community involvement. She continued saying that citizens expressed the ability to subdivide one acre plots, but were prohibited from doing so by the "three acre rule." Ms. Woods stated that even if the rule were amended, that soil conditions in the area may affect the ability to provide septic system service on the land. Therefore, the soil would still make the land undividable in many cases.

With regard to comments forwarded from the Planning Commission about the Lake Winds Golf Course, Commissioner Jacobs discussed the possibility of additional options for the land owner.

Chairman Page opened the public hearing. As there were no persons signed up to speak, Chairman Page closed the public hearing.

Commissioner Reckhow moved, seconded by Vice-Chair Howerton, to approve case A1300009, Village of Rougemont.

The motion carried unanimously.

## <u>Public Hearing - Unified Development Ordinance Text Amendment, Watershed Protection</u> <u>Overlay - Rural Villages, Revisions to Articles 8 and 16 (TC1300003)</u>

Ms. Laura Woods, Senior Planner, Durham City-County Planning Department, requested that the Board hold a public hearing and receive public comments on the *Unified Development Ordinance* Text Amendment, Watershed Protection Overlay – Rural Villages to Articles 8 and 16 (TC1300003). It was also requested that the Board adopt an ordinance amending the *Unified Development Ordinance*, incorporating revisions to Article 8, Environmental Protection, and Article 16, Definitions.

Ms. Woods further explained that Text Amendment TC1300003 was a request by Durham County to modify certain watershed protection overlay standards within Article 8 of the *Unified Development Ordinance* (UDO) and to insert a definition for "Rural Village" in Article 16 (see Attachment A). She stated that the text amendment was a component of Plan Amendment A1300009 and also supported Durham Comprehensive Plan policies: 2.2.1g, 2.5.3c and 4.3.1a. Ms. Woods closed by reviewing the recommended changes to the UDO that were unanimously approved by the Planning Commission on February 11, 2014:

- 1. Modify the impervious surface limit within the M/LR-B Watershed Protection Overlay to allow up to 12 percent impervious surface for properties within the rural Village of Rougemont, or 24 percent with engineered storm water controls that control storm water runoff from the first inch of rainfall;
- 2. Modify the minimum lot size within the M/LR-B Watershed Protection Overlay to allow a minimum lot size of one acre within the rural Village of Rougemont; and
- 3. Define the term "rural village."

Commissioner Foster inquired if the economic development activity regarding the Lake Winds Golf Course was related to the proposed revisions to UDO articles 8 and 16. Ms. Woods responded in the negative stating that the golf course and the surrounding community were not part of the amendments in question. Commissioner Foster asked why the minimum lot size was being reduced, and if there was an issue with the "three acre rule." Ms. Woods stated that the proposed acreage reduction was in response to citizen comments at the community meetings. She said that there were citizens who owned land and expressed interest in subdividing it, but were unable to because of the "three acre rule." Ms. Woods reiterated that the proposed amendment would provide the ability to subdivide one acre of land, but only if the land was found suitable to support appropriate septic system service.

Commissioner Reckhow discussed the utility and land considerations in order to develop the village concept requested by citizens in the Rougemont area.

Commissioner Foster expressed concern regarding the reduction of the minimum lot size in relation to the utility improvements that were being made in the area. Ms. Woods responded stating that the intention of the Plan and Text Amendments was to provide citizens with more opportunities and flexibility with their land.

Vice-Chair Howerton asked if the proposed Plan and Text Amendments had been communicated with a citizen, Hallie Mangum Bass. Ms. Woods replied that she had frequently spoken with Ms. Bass and that she had attended each of the community meetings, except for one.

Commissioner Jacobs expressed confusion as the County was involved in the proposed Text Amendment and the Rougemont contaminated well water project. She conveyed the need to clarify that the well water project was in response to a public health issue, not to spur economic development in the area. Ms. Woods discussed the potential of economic development given planning and utility regulations.

Vice-Chair Howerton emphasized the water issues affecting the Rougemont area, including the septic tank service regulations. She asked that the Board and staff be clear with citizens about revision of the Plan and Text Amendments. Ms. Woods commented that regardless of the proposed revisions, land owners still maintained the choice of whether or not to subdivide their land.

Chairman Page opened the public hearing.

Ms. Janie Turman, expressed concern regarding contamination of the wells and drinking water. She questioned the ability to provide clean water and contain or eliminate any contaminated water and/or ground soil.

Mr. Drew Cummings, Assistant County Manager, responded stating that the areas under consideration by the County as sites for new wells were "several times the recommended distance" from areas of contamination.

Commissioner Jacobs questioned if there would be future monitoring of the new wells to prevent contamination and what agency would be responsible. Mr. Cummings stated that the State of North Carolina had been performing annual monitoring of all the water supply wells in the downtown Rougemont area. He continued saying that he was unsure of the State's future monitoring plan, but that the County would continue monitoring to prevent a similar situation. Commissioner Jacobs requested that a monitoring plan or schedule be established.

Mr. John Mininger, spoke in favor of the ability to subdivide one acre plots of land. Mr. Mininger questioned the State of North Carolina two acre land subdivision requirement related to watershed.

Commissioner Reckhow clarified that the State requirement was one acre, but that the Durham County requirement was two acres in the 1980s as the result of a watershed study of Little River and Lake Michie. She continued saying that a study conducted by the State in the 2000s of Falls Lake urged the County to increase the minimum to three acres due to water quality.

<u>Mr. Mininger</u> commented that the three acre minimum caused a hardship for individuals who wished to subdivide land and felt that any flexibility with regard to this rule should be looked upon favorably.

As there were no other persons signed up to speak, Chairman Page closed the public hearing.

Commissioner Reckhow moved, seconded by Commissioner Jacobs, to approve Unified Development Ordinance Text Amendment, Watershed Protection Overlay – Rural Villages, Revisions to Articles 8 and 16 (TC1300003).

The motion carried with the following vote:

Ayes: Howerton, Jacobs, Page and Reckhow

Noes: Foster

# <u>Public Hearing - Approval to Amend Economic Development Agreement with Gentian Group, LLC</u>

Ms. Marqueta Welton, Deputy County Manager, requested that the Board hold a public hearing and receive public comments regarding the proposal to amend the economic development agreement with Gentian Group, LLC. Furthermore, the Board was requested to authorize the Interim County Manager to execute an amendment to the economic development agreement negotiated with Gentian Group, LLC pursuant to the 2012 incentive awarded to the company for the construction of a hotel located at 315 East Chapel Hill Street in downtown Durham. Deputy Manager Welton stated that the amendment would extend the commencement and completion date for the construction by one year. She stated that the need for an extension arose as a result of delays that occurred in connection with discussions concerning the closure of Holland Street.

Commissioner Reckhow asked why a public hearing was necessary for this agenda item. Ms. Welton responded that the public hearing was recommended by former Deputy County Attorney

Hammett. County Attorney Siler added that when the agenda item was initially considered, it was done so pursuant to a public hearing.

Chairman Page opened the public hearing. As there were no persons signed up to speak, Chairman Page closed the public hearing.

Commissioner Jacobs moved, seconded by Vice-Chair Howerton, to authorize the Interim County Manager to execute an amendment to the economic development agreement negotiated with Gentian Group, LLC.

The motion carried unanimously.

## Public Hearing - GO Extension & Adopt an Order Regarding Extension for FY 2014

Mr. George Quick, Interim Deputy County Manager, requested that the Board hold a public hearing and receive public comments concerning the extension of time to issue the remaining bonds approved under the 2007 referendum. Furthermore, the Board was requested to approve a resolution authorizing and adopting an order for the County to issue an extension to extend the issuance time for Bonds authorized under the 2007 Referendum to November 1, 2017.

Commissioner Foster questioned why the bond funds were unspent. Interim Deputy County Manager Quick stated that the bonds in question represented approximately \$5.8 million and was funding allocated for Durham Technical Community College. He said that the college had not moved forward with allocating those funds, but that a new schedule was requested outlining the allocation. Mr. Quick continued saying that the remainder of the bond funds were reserved for Durham Public Schools (DPS) and that the delay was due to a change in use. He explained that the funds were designated for the construction of a new high school, which was determined not to be needed at that time. The funds were reallocated, but were still unspent for reasons unknown.

Commissioner Foster asked if the County was aware of how DPS reallocated the bond funds in question. Interim Deputy County Manager Quick responded stating that the reallocation plan was brought back before the Board and approved. Commissioner Jacobs added that DPS provided the Board with a detailed guide as to how the funds would be reappropriated for the repair and renovation of school buildings.

Chairman Page opened the public hearing. As there were no persons signed up to speak, Chairman Page closed the public hearing.

Commissioner Reckhow moved, seconded by Vice-Chair Howerton, to approve the resolution authorized the extension for Bonds authorized under the 2007 Referendum to November 1, 2017.

The motion carried unanimously.

## **Board Appointments**

Ms. Michelle Parker-Evans, Clerk to the Board, distributed ballots to the Board to make appointments to boards and commissions.

Referencing an email forwarded by the Chairman of the Library Board of Trustees, Commissioner Jacobs noted the recommended citizen, who was listed on the ballot.

The Board made the following appointments (incumbents are underlined):

Adult Care Home Community Advisory Committee Rashida King – Foster, Page and Reckhow

Animal Welfare Advisory Committee

Jennifer Campbell – Foster, Howerton, Jacobs, Page and Reckhow

Joyce McKinney – Foster, Howerton, Jacobs, Page and Reckhow

Juvenile Crime Prevention
Anita Daniels – Howerton, Jacobs, Page and Reckhow

Library Board of Trustees
Rosemarie Kitchin – Howerton, Jacobs, Page and Reckhow

Nursing Home Community Advisory Committee

Dorothy Justice – Foster, Howerton, Jacobs, Page and Reckhow
George Nettles – Foster, Howerton, Jacobs, Page and Reckhow

*Workforce Development Board* Henry McKoy, Jr. – Howerton, Jacobs, Page and Reckhow

## **Items Pulled From Consent Agenda**

#### Consent Agenda Item No. g

g. Approve the attached contract with Alliance Behavioral Healthcare and authorize the County Manager to execute a final version of the contract.

Commissioner Foster stated that he pulled the consent agenda item to go on record in opposition. He stated that he did not support the "process," nor did he support the organization that had been given oversight of a youth initiative. Commissioner Foster objected to the allocation of funds to non-profit organizations, whereas a majority of the funding is allotted for salaries and administration. He expressed that funding should be reserved for programming and direct-care costs.

Commissioner Jacobs noted that studies conducted by IBM and Made in Durham (MDC), both of which, identified a "disconnect" in services available for youth in the Durham community and a need for coordination. She stated that the need for a coordinated approach prompted the County to fund the Community Resource Center for senior citizens, and that the youth initiative was an attempt

to do the same. She said that this would be accomplished through an individual tasked with assembling and coordinating resources for youth. Commissioner Jacobs also expressed the need for a website that would coordinate all of the community programs, services and events available for youth.

Vice-Chair Howerton asked if a County representative was appointed to the hiring committee for the Youth Services Director and Youth Opportunity Coordinator. She requested that a liaison be available to brief the Board about the coordination of the Youth Opportunity Initiative.

Chairman Page suggested that as part of the consent agenda item approval, that the County Manager be directed to provide the Board with a monthly update of the Youth Opportunity Initiative coordination process.

Interim County Manager Worsley reiterated that the consent agenda item contractually recognized the Board's approved of the program concept and funding at the November 4, 2013 Worksession. He stated that he would communicate the request for written updates with staff at Alliance Behavioral Healthcare.

Commissioner Reckhow expressed her support for the consent agenda item in question. She stated that she concurred with Commissioners Jacobs and Howerton regarding the need for an all-inclusive website and regular progress updates.

Chairman Page stated that that Commissioner Foster's concerns would be discussed at the Board of County Commissioners' retreat to develop a process for the allocation of funds to non-profit organizations. He requested that the Clerk to the Board add this topic to the retreat agenda.

The Board discussed the funding of the Youth Opportunity Initiative during the FY14-15 budget cycle.

Commissioner Jacobs moved, seconded by Commissioner Reckhow, to approve the Memorandum of Agreement between Durham County and Alliance Behavioral Healthcare and authorize the County Manager to execute a final version of the contract.

The motion carried with the following vote:

Ayes: Howerton, Jacobs, Page and Reckhow

Noes: Foster

## **Closed Session**

Vice-Chair Howerton moved, seconded by Commissioner Reckhow, to adjourn into closed session pursuant to G.S. 143-318.11(a)(3) to consult with an attorney in order to preserve the attorney-client privilege.

The motion carried unanimously.

# **Reconvene to Open Session**

Chairman Page announced that the Board met in closed session. Direction was provided to staff.

# **Adjournment**

Commissioner Reckhow moved, seconded by Vice-Chair Howerton, to adjourn the regular session meeting.

The motion carried unanimously.

The meeting adjourned at 10:40 p.m.

Respectfully Submitted,

James N. Jackson

Deputy Clerk to the Board