



Special Revenue Funds

Funds used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.



Special Revenue Funds

Funds used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purpose. The Special Revenue Funds include Fire Districts, Special Park District, and the Community Health Fund

Fund Name	FY 2020-21 Actuals	FY 2021-22 Original	FY 2021-22 Estimated	FY 2022-23 Requested	FY 2022-23 Approved	% Change Orig. v. Appr.	Dept. % of Funct. Area
Lebanon Fire District	\$1,546,052	\$1,657,824	\$1,586,577	\$1,814,369	\$1,814,369	9.44%	12.65%
Redwood Fire District	\$1,093,802	\$1,119,690	\$1,119,361	\$1,210,228	\$1,230,228	9.87%	8.58%
New Hope Fire District	\$97,344	\$99,932	\$99,911	\$100,115	\$100,115	0.18%	0.70%
Eno Fire District	\$36,248	\$36,773	\$36,740	\$37,554	\$37,554	2.12%	0.26%
Bahama Fire District	\$1,507,487	\$1,508,241	\$1,508,119	\$1,524,064	\$1,524,064	1.05%	10.62%
Special Park District	\$1,290,361	\$1,506,933	\$1,507,706	\$1,800,668	\$1,855,036	23.10%	12.93%
Durham Fire And Rescue Serv Tax District	\$4,519,301	\$5,840,334	\$4,826,261	\$6,403,804	\$6,533,804	11.87%	45.55%
Community Health Trust	\$1,250,000	\$1,350,000	\$1,350,000	\$1,250,000	\$1,250,000	-7.41%	8.71%
Total	\$11,340,596	\$13,119,727	\$12,034,675	\$14,140,802	\$14,345,170	9.34%	100.00%

FIRE AND SPECIAL TAXING DISTRICTS



GOAL 3 SAFE COMMUNITY: Partner with stakeholders to prevent and address unsafe conditions, protect life and property, respond to emergencies, and ensure accessible and fair justice.

Description

Fire protection in Durham County is provided within six fire districts, which are property tax supported by residents of each respective district. Fire protection services are provided by incorporated volunteer fire departments, and in addition provide emergency medical services within their districts. All departments respond to requests for assistance to surrounding departments and counties under mutual aid agreements. Coordination of these fire and rescue services is provided by the Fire Marshal’s Office and Emergency Medical Services. The RTP Special Park District is discussed in the next section of this document.

The following table displays tax rates (per \$100 valuation) for the upcoming fiscal year:

District	FY 2021-22 Original Tax Rate	FY 2022-23 Requested Tax Rate	FY 2022-23 Approved Tax Rate	Tax Rate Change Appr. v. Orig.
Lebanon	12.51	12.51	12.51	
Redwood	12.25	12.25	12.25	
New Hope*	7.56	7.56	7.56	
Eno*	7.86	7.86	7.86	
Bahama	9.87	9.87	9.87	
Durham County Fire & Rescue	15.49	15.49	15.49	
RTP Special Park District	7.80	7.80	7.80	

*The RTP Special Park District is within the boundaries of the Durham County Fire & Rescue Service District, therefore those residents tax rate is the combination of both districts’ rates (for FY2022-23 the total rate for RTP is 23.29 per \$100 valuation)

The Durham County Fire and Rescue Service District was created in June of FY2014-15. This combined district covers both the former Bethesda and Parkwood Fire Districts and allows better distribution of services across both districts. Starting in FY 2018-19 the fire protection and first response services for this district are provided through an Inter-local agreement with the City of Durham. This consolidation provides an economically sustainable method to provide these life safety services to the citizens of this district.

The Operating expenditures seen in the accompanying tables most often comprise two different expenses:

- Fire District funds dispersed directly to the corresponding fire department for their annual operating expenses as approved by the Fire Marshal
- State fees for vehicle tax collection under the North Carolina Vehicle Tax System (NCVTS) (these amounts are relatively small depending on the district and valuation of vehicles).

Where applicable the “Transfers In” seen in the accompanying tables refers to a fund balance allocation to be used as a revenue source (potentially in lieu of a tax rate increase request). These funds are utilized to cover capital type (or one-time) expenses in a department’s operating budget.

For each District, the revenues and expenditures are directly offsetting reflecting a balanced budget for each. In prior year actuals:

- Where there is an over-collection of revenue in relation to expenditure, those funds are maintained in fund balance and dedicated to future use only for expenses related directly to those districts.
- Where the table shows an over-expenditure versus revenue, there is actually a fund balance appropriation that was done in the background to ensure the revenue is equal to the expense (these amounts can be found in the year-end Annual Comprehensive Financial Reports (commonly referred to as ACFR)).

FIRE DISTRICTS

Fund Name	FY 2020-21 Actual	FY 2021-22 Original	FY 2021-22 Estimated	FY 2022-23 Requested	FY 2022-23 Approved	% Change Orig. v. Appr.
Lebanon Fire District						
Expenditure	\$1,546,052	\$1,657,824	\$1,586,577	\$1,814,369	\$1,814,369	9.44%
Operating	\$610,729	\$686,695	\$686,196	\$945,877	\$1,004,073	46.22%
Transfers Out	\$935,323	\$971,129	\$900,381	\$868,492	\$810,296	-16.56%
Revenue	\$1,546,808	\$1,657,824	\$1,633,614	\$1,814,369	\$1,814,369	9.44%
Taxes	\$1,546,339	\$1,597,824	\$1,633,608	\$1,639,369	\$1,639,369	2.60%
Investment Income	\$468		\$6			
Transfers In		\$60,000		\$175,000	\$175,000	191.67%
Redwood Fire District						
Expenditure	\$1,093,802	\$1,119,690	\$1,119,361	\$1,210,228	\$1,230,228	9.87%
Operating	\$1,093,802	\$1,119,690	\$1,119,361	\$1,210,228	\$1,230,228	9.87%
Revenue	\$1,167,265	\$1,119,690	\$1,227,058	\$1,210,228	\$1,230,228	9.87%
Taxes	\$1,166,767	\$1,119,690	\$1,227,054	\$1,210,228	\$1,210,228	8.09%
Investment Income	\$498		\$4			
Transfers In					\$20,000	
New Hope Fire District						
Expenditure	\$97,344	\$99,932	\$99,911	\$100,115	\$100,115	0.18%
Operating	\$97,344	\$99,932	\$99,911	\$100,115	\$100,115	0.18%
Revenue	\$103,364	\$99,932	\$100,962	\$100,115	\$100,115	0.18%
Taxes	\$103,313	\$99,932	\$100,962	\$100,115	\$100,115	0.18%
Investment Income	\$51					
Eno Fire District						
Expenditure	\$36,248	\$36,773	\$36,740	\$37,554	\$37,554	2.12%
Operating	\$36,248	\$36,773	\$36,740	\$37,554	\$37,554	2.12%
Revenue	\$38,051	\$36,773	\$37,727	\$37,554	\$37,554	2.12%
Taxes	\$37,945	\$36,773	\$37,727	\$37,554	\$37,554	2.12%
Investment Income	\$106					
Bahama Fire District						
Expenditure	\$1,507,487	\$1,508,241	\$1,508,119	\$1,524,064	\$1,524,064	1.05%
Operating	\$1,507,487	\$1,508,241	\$1,508,119	\$1,524,064	\$1,524,064	1.05%
Revenue	\$1,533,917	\$1,508,241	\$1,523,387	\$1,524,064	\$1,524,064	1.05%
Taxes	\$1,532,969	\$1,508,241	\$1,523,383	\$1,524,064	\$1,524,064	1.05%
Investment Income	\$948		\$4			
Durham Fire And Rescue Serv Tax District						
Expenditure	\$4,519,301	\$5,840,334	\$4,826,261	\$6,403,804	\$6,533,804	11.87%
Operating	\$4,335,701	\$5,662,584	\$4,648,511	\$5,982,554	\$5,982,554	5.65%
Transfers Out	\$183,600	\$177,750	\$177,750	\$421,250	\$551,250	210.13%
Revenue	\$4,808,977	\$5,840,334	\$4,679,054	\$6,403,804	\$6,533,804	11.87%
Taxes	\$4,806,647	\$5,131,272	\$4,679,047	\$5,441,540	\$5,548,972	8.14%
Investment Income	\$2,330		\$7			
Transfers In		\$709,062		\$962,264	\$984,832	38.89%

Budget Highlights

Lebanon District

- The District historically provided for 12 County full time employees that are paid for through District Funds. This year's budget reflects nine employees implementing a move towards part-time staffing at the request of the District, which will be funded directly by the District distribution. This revised approach will ensure services are not compromised and will be analyzed going forward.
- A fund balance appropriation of \$175,000, from District reserves held by the County, will assist with paying off a tanker that was purchased a few years ago.
- Transfers are made to the General Fund for the personnel and benefit expenditures of County positions.

Durham County Fire and Rescue District

- When the consolidation with the city to provide fire protection for the District was being put into place, there were staggered tax rate increases projected in order to maintain adequate funding to support the DCFR District long term. Due to the strong growth in that District over the past few fiscal years the District is able to sustain continued expenses with no change this fiscal year.
- As part of the Inter-Local Agreement with the City of Durham, the DCFR District is responsible for 18% of the Fire Service portion of the new fire station 18 (EMS is separately funding the EMS portion of the building through the County's CIP). The cost of Station 18 for DCFR is approximately \$1 million. A combination of Fund Balance and this increased revenue will allow this to be paid in full, allowing the District to not pay for debt service financing unnecessarily. Due to construction delays the District had planned to pay for Station 18 in FY 2021-22, however those funds are now projected to be expended in FY 2022-23.
- In addition, also due to increased natural growth in the District, payments towards a loan for three Fire Apparatus includes extra principal payments to reduce the need for the District to pay unnecessary interest charges. These additional payments will only be made later in the fiscal year once it is ensured that revenues have been received to support this plan.
- RTP Special Park District and DCFR District both experienced very strong property tax collections during the past two fiscal years. The new construction, conversion of older spaces to higher value uses (such as laboratories) and significant commercial growth is captured in Real Property valuation increases, creating significant natural growth to support continues needs in those districts.

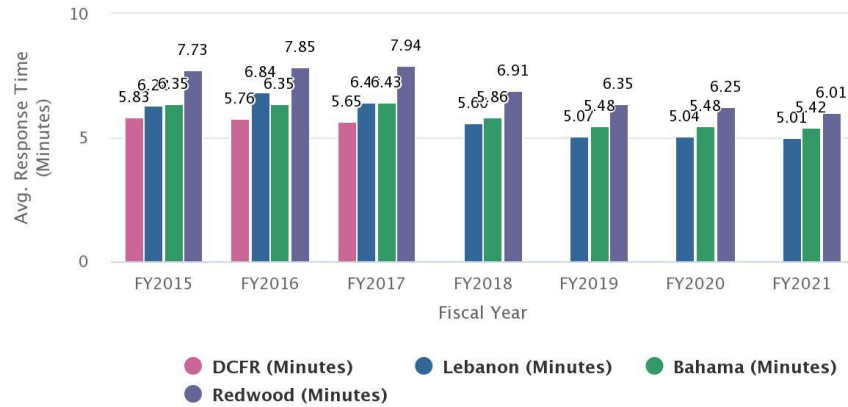
Redwood Fire District

- A fund balance appropriation of \$20,000, from District reserves held by the County, will assist with the ability to raise hourly pay for staff to help retention and hiring of employees and ensure services levels continue to be met.

For Performance Measures related to these Fire Departments see the Office of Emergency Services section of this document.

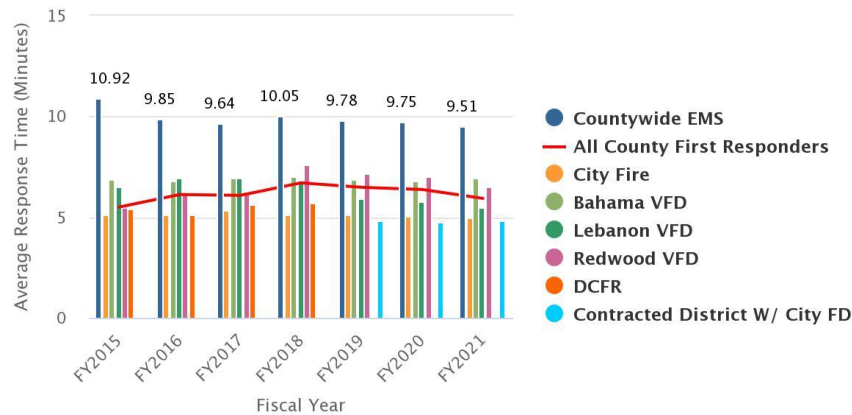
Performance Measures

Measure: DURHAM COUNTY VOLUNTEER FIRE DEPARTMENT AVERAGE FIRE RESPONSE TIMES (MINUTES)



Measure description: This measure shows average response times for the three Durham County Volunteer Fire Departments and Durham County Fire and Rescue (which merged with the City of Durham Fire Department in FY 2018-19) and is a measure that indicates training, preparedness for events, and overall efficiency of fire station operations. Durham County Fire Rescue has been removed from the data after FY 2017 due to the merger with the City of Durham Fire Department on July 1, 2018. This measure is trending steady, which means that the average fire response times for each department has remained essentially the same over the past three years. The target is to be at or below 400 seconds, which is about 6.5 minutes. This is a good average response time for rural fire departments.

Measure: AVERAGE CALL RESPONSE TIMES FOR EMERGENT, HIGH PRIORITY MEDICAL AND TRAUMATIC INJURIES (IN MINUTES)



Measure description: The Durham County EMS System includes Durham County Emergency Medical Services (DCEMS) that provide advanced life support and ambulance transport and first responders from career and volunteer fire departments. Durham County first responders are dispatched along with DCEMS to 911 calls to initiate emergency care upon DCEMS arrival. EMT and Advanced EMT first responders from Durham Fire-Rescue, Lebanon Volunteer Fire Department, Redwood Volunteer Fire Department, and Bahama Volunteer Fire Department provide initial response with non-transport fire apparatus or utility vehicles. This performance measure monitors the average response time by DCEMS and first responders to medical and trauma emergencies in minutes. The data between FY 2019 and 2020 shows near equivalence in average response times by DCEMS for emergent 911 calls. COVID-19 has not had an effect on response times for emergent, high priority medical and traumatic injuries. Trends will continue to be monitored and managed over the next reporting period. Each agency's overall average response time to emergent 911 calls for help are closely monitored to evaluate current deployment plans and staging locations. Through the end of the year, the desire is to maintain and improve upon the 9.51-minute average response time. Given that additional EMS providers will not be in the field until June, we plan to hold this number steady. With additional staff and with a focus on fire response times to EMS, we want to reduce the average response time by 11 seconds next fiscal year.

SPECIAL PARK DISTRICT FUND



GOAL 4 ENVIRONMENTAL STEWARDSHIP AND COMMUNITY PROSPERITY: Protect natural resources and support and promote community and economic vitality for all residents of Durham County.

Description

In 1986, the Board of County Commissioners established a research and production service district coterminous with the portion of the Research Triangle Park (RTP) located within Durham County. The purpose of the district is to provide and maintain certain services and facilities in addition to services and facilities currently provided by the County.

Note that the RTP Special Park District is within the boundaries of the Durham County Fire & Rescue Service District, therefore those residents Tax Rate is the combination of both Districts'.

Budget

Category	FY 2020-21 Actual	FY 2021-22 Original	FY 2021-22 Estimated	FY 2022-23 Requested	FY 2022-23 Approved	% Change Orig. v. Appr.
Expenditure	\$1,290,361	\$1,506,933	\$1,507,706	\$1,800,668	\$1,855,036	23.10%
Operating	\$1,290,361	\$1,506,933	\$1,507,706	\$1,800,668	\$1,852,536	22.93%
Transfers Out					\$2,500	
Revenue	\$1,477,687	\$1,506,933	\$1,528,689	\$1,800,668	\$1,855,036	23.10%
Taxes	\$1,476,969	\$1,426,010	\$1,528,689	\$1,568,952	\$1,623,320	13.84%
Investment Income	\$719					
Transfers In		\$80,923		\$231,716	\$231,716	186.34%

The revenues and expenditures for this district are directly offsetting reflecting a balanced budget for each. In prior year actuals:

- *Where there is an over-collection of revenue in relation to expenditure, those funds are maintained in fund balance and dedicated to future use, only for expenses related directly to this District.*
- *Where the table shows an over-expenditure versus revenue, there is a fund balance appropriation that was done in the background to ensure the revenue is equal to the expense (these amounts can be found in the year-end Annual Comprehensive Financial Reports (commonly referred to as ACFR)).*

Budget Highlights

- For FY 2022-23 the District is projected to receive \$1,835,928 of the total tax levy (the remaining amount noted under expenditures is used to offset Motor Vehicle tax collection (NCVTS) fees and a 1% collection fee paid directly out of district receipts).
- The Distribution amount noted above comprises of two different items
 - The District's annual distribution is \$1,604,212 which goes to supporting annual ongoing operations and needs.
 - A one-time Fund Balance distribution of \$231,716 will be made early in the fiscal year to support the Park Trail Improvements which is a long term District project. These funds are available due the significant growth seen the past few years in the District. This one-time distribution adheres to the County Fund Balance policy ensuring 4% of prior year amounts are maintained.
- The FY 2022-23 proposed tax rate remains the same as the prior fiscal year.
- Routine operating expenses are budgeted to be relatively consistent with the prior year. The large capital project(s) continue to be improvements to the Park trail system. Most of the trail system was constructed approximately 20 years ago. The items being addressed in FY 2022-23 are deferred maintenance items relating to safety concerns, trail widening, and trail extensions to connect the RTP trails to surrounding communities
- RTP Special Park District and DCFR District both experienced very strong property tax collections during the past two fiscal years. The new construction, conversion of older spaces to higher value uses (such as laboratories) and significant commercial growth is captured in Real Property valuation increases, creating significant natural growth to support continues needs in those districts.

COMMUNITY HEALTH FUND



GOAL 3 SAFE COMMUNITY: Partner with stakeholders to prevent and address unsafe conditions, protect life and property, respond to emergencies, and ensure accessible and fair justice.

Description

The Community Health Fund was established in FY 1998-99 as a result of a lease agreement with Duke University Health System. Revenue from the trust fund must be used to support health-related programs. The original balance in the trust fund was \$23 million. Due to revisions in the lease agreement for Durham Regional Hospital, beginning in FY 2009-10 Duke University Health System began paying Durham County \$3,950,000 annually for health-related costs. This amount was reduced to \$1,250,000 for FY 2019-20 and will continue at this amount annually through the conclusion of the agreement in FY 2030-31.

Community Health Fund funds are being used to support Emergency Medical Services (EMS) net expenditures, EMS employee health benefits and replacement ambulances. FY 2019-20 was the final year that there was significant fund balance available in this fund to provide additional support for EMS related expenditures.

Budget

Category	FY 2020-21 Actual	FY 2021-22 Original	FY 2021-22 Estimated	FY 2022-23 Requested	FY 2022-23 Approved	% Change Orig. v. Appr.
Expenditure	\$1,250,000	\$1,350,000	\$1,350,000	\$1,250,000	\$1,250,000	-7.41%
Transfers Out	\$1,250,000	\$1,350,000	\$1,350,000	\$1,250,000	\$1,250,000	-7.41%
Revenue	\$1,250,221	\$1,350,000	\$1,350,000	\$1,250,000	\$1,250,000	-7.41%
Intergovernmental	\$1,250,000	\$1,250,000	\$1,250,000	\$1,250,000	\$1,250,000	0.00%
Investment Income	\$221					
Transfers In		\$100,000	\$100,000			-100.00%

Budget Highlights

- An additional component of the Duke – County Agreement provides dedicated support to EMS. These funds are received in, and can be seen in that respective page. This contribution started in 2009 at \$2.2 million and increases annually for inflation (by the CPI). For FY 2022-23 this agreement is projected to provide \$2,757,399 to directly support the EMS Departmental operations.
- The funding for the Oakleigh building that was previously provided by Duke had a 10-year term that expired in FY 2017-18. No funds have been budgeted in subsequent fiscal years.
- Funding for the Lincoln Community Health Center goes directly to Lincoln and is not recorded in the County’s Budget.