

**THE BOARD OF COUNTY COMMISSIONERS
DURHAM, NORTH CAROLINA**

Monday, April 6, 2015

9:00 A.M. Worksession

MINUTES

Place: Commissioners' Chambers, second floor, Durham County Government
Administrative Complex, 200 E. Main Street, Durham, NC

Present: Chairman Michael D. Page, Vice Chair Brenda Howerton and Commissioners
Fred Foster, Jr., Wendy Jacobs and Ellen Reckhow

Presider: Chairman Michael D. Page

Citizen Comments

The Board of County Commissioners provided a 30-minute comment period to allow Durham County citizens an opportunity to speak. Citizens were requested to refrain from addressing issues related to personnel matters.

Ann Rebeck discussed the importance of the sidewalk extension, crosswalk, traffic and pedestrian signal at Forest View Elementary School.

Tom Stern expressed his concern that G4S should not become the next provider of security service for Durham County.

Sandra Korn concurred with previous statement regarding G4S. She asked that the new security company for Durham County hire local workers, pay a living wage, and hire people of color.

Gabriel Baldasar discussed his concern with the process for getting community input about security needs and what made the community feel safe at County buildings.

Jade Brooks spoke on behalf of the community for concern with private police and armed guards with arrest powers who worked at County buildings.

Kristin Westbrook shared her concern with a safe and healthy community by adding walkways and a traffic light and Forest View Elementary.

Kathryn Bauman expressed the need for extended sidewalks, a crosswalk, and a traffic light to allow her family to be able to walk to Forest View Elementary School and playground.

Jeff Bakalchuck, a member of Durham Open Space Commission and Bicycle and Pedestrian Advisory Commission, strongly supported building sidewalks, a crosswalk, and a traffic light at Forest View Elementary School.

Shahar Link asked the Board to accept the DOT proposal to build sidewalks, a crosswalk and a traffic light at Forest View Elementary School.

Garrett Hudson shared his concern of being a child not able to walk to Forest View Elementary School or the playground without sidewalks and a crosswalk.

Alan Nechemias spoke about how the Soltera neighborhood parents and kids faced danger trying to walk to Forest View Elementary School and playground.

Lois Ballen expressed her concern that kids who live in the Soltera neighborhood were not able to walk to Forest View Elementary School.

Karen Mitchell discussed the need for a traffic and a pedestrian light at Erwin Road.

Discussion Items:

15-350 Introduction of Susan Schreffler, M.D., new EMS Medical Director

Skip Kirkwood, Director of EMS introduced Susan Schreffler, M.D., EMS Medical Director. Mr. Kirkwood shared the bio of Ms. Schreffler with the Board. Ms. Schreffler expressed looking forward to working with the Board. Chairman Page welcomed Ms. Schreffler to Durham County.

15-376 Introduction of Dr. A. Eugene Washington, Duke University Health System

MaryAnn Black, Associate Vice President, Community Affairs, Duke University Health Systems introduced Dr. A. Eugene Washington, Chancellor for Health Affairs, Duke University. Chairman Page shared the bio of Dr. Washington with the Board. Dr. Washington thanked Chairman Page and the Board for welcoming him to Durham. He conveyed his interest in promoting health, preventing disease, and improving the lives of Durham County citizens.

15-373 Discussion of Sidewalks in the County

Drew Cummings, Assistant County Manager shared a presentation on Sidewalks in the County which included the following: Agenda, Background, Policy, Documents, Advisory Board, Comments, Stakeholder Comments, Broader Situation New Schools Outside of City Limits, Possible Policy Change, Schools near City Limits, Trade-offs, Herndon-Barbee-Massey Chapel.

Commissioner Reckhow asked the County's Planning Department to work with the Planning Commission to make a recommendation about subdivisions that were in the suburban tier outside city limits and how the County would handle sidewalk maintenance. Mr. Cummings responded he would ask the Planning Department along with Transportation staff for recommendations.

Vice Chair Howerton asked what were the end results regarding closing Pickett Road. Mr. Cummings responded Pickett Road was not closed. Commissioner Jacobs stated the closing was for the dirt road part of Pickett Road, not the paved road. She added the residents didn't want to

close the dirt road part of Pickett Road until a signal light was installed at Randolph and Pickett Road intersection. Commissioner Reckhow commented the dirt road part of Pickett Road was in Orange County. Vice Chair Howerton asked if the Planning Department could provide the Board with an analysis report on Pickett Road. Mr. Cummings replied he would ask the Planning Department for a status report.

Vice Chair Howerton asked what was stopping NCDOT from installing a traffic light at the intersection of Erwin and Randolph Roads. Mr. Cummings responded that the intersection of Erwin and Randolph Roads met the warrants for signalization, but didn't have the funding. He stated NCDOT redirected the funding from the Garrett Road project. He added NCDOT was also looking for someone to adopt the long term maintenance. Vice Chair Howerton asked how tight the policy was. She mentioned that another county established an infrastructure tax to cover the cost and put the infrastructure tax on the ballot for citizens to vote on it. Vice Chair Howerton asked about the cost of maintaining the sidewalks. Mr. Cummings replied the County received information from the Transportation staff that concrete sidewalks tended to last for about 50 years. County Attorney Lowell Siler commented that maintenance could include repair of sidewalks, but also clearing the sidewalks during inclement weather. Mr. Cummings responded he was not sure if the City cleared the sidewalks or took on any additional liability. Dale McKeel, Bicycle and Pedestrian Coordinator, City of Durham answered the City did not clear sidewalks during inclement weather.

Vice Chair Howerton asked if the sidewalk matter was only for Forest View Elementary School area or for all areas in the County with gaps in sidewalks. Mr. Cummings replied the project was broader than just Forest View Elementary School. He added the project would depend on whether NCDOT would agree to build more sidewalks and if the County was willing to accept the long term maintenance.

Chairman Page asked if the developers of the Soltera neighborhood were required to build sidewalks. Mr. Cummings answered the developers were required to build some sidewalks, but the developer had already built all required sidewalks. He added NCDOT didn't allow an HOA or developer to be responsible for long term maintenance of sidewalk. Chairman Page asked if a meeting had occurred between NCDOT and Soltera developer. Mr. Cummings responded that there was not a developer anymore for Soltera, but Soltera does have an HOA. He commented the NCDOT and Soltera HOA had been in communication through email.

Commissioner Reckhow stated she would like to include the discussion of sidewalks on a future Joint City-County Committee agenda. She added The Durham Walks Plan was due for an update. She mentioned the updated plan could include the radius around the schools that were outside city limits. Commissioner Reckhow asked to have the Bicycle and Pedestrian Committee give input on the sidewalk matter.

Vice Chair Howerton asked what would happen if the County made a policy to accept the long term maintenance for sidewalks and NCDOT decided not to build the sidewalks. Mr. Cummings replied best to go in an incremental fashion.

Chairman Page asked if the County could ask NCDOT for an extension for time to respond. Mr. Cummings responded he would ask NCDOT for an extension. He added the County could respond yes to NCDOT, and continue to work on the policy. Mr. Cummings stated he would call NCDOT to ask for an extension without losing the funding for the sidewalk, crosswalk and traffic signal at Erwin Road. He added he would ask NCDOT if another entity could accept the long term maintenance for the sidewalks and if NCDOT would help with some of the other sidewalk gaps in the County.

Mr. Cummings contacted Joey Hopkins, NCDOT Chief Engineer of Division 5. Mr. Cummings reported that the money allotted for the sidewalks, crosswalk and traffic signal at Erwin Road would have to be spent by June. He added DOT would need to know a decision by the end of April. Mr. Cummings stated that NCDOT had a preference, not a policy, for local government to take the responsibility for long term maintenance. He added Durham County could sub-contract the long term maintenance to another entity such as Durham Public Schools or Soltera HOA. He mentioned NCDOT would look at other sidewalk gaps in the County, but on a case by case basis.

Chairman Page asked how Cook Road continued to be overlooked for sidewalks. Commissioner Reckhow answered Cook Road was in the City of Durham.

Commissioner Jacobs stated she would like the County to approach Durham Public Schools and Soltera HOA about taking on the long term maintenance responsibility for the sidewalks.

Vice Chair Howerton stated she wanted to see the language in writing about the sidewalk policy. Commissioner Reckhow suggested asking the Planning Department about why sidewalks were not completed or not continued to the end of the street. Mr. Cummings added we could ask the Planning Department about creating a payment in lieu program for key sidewalk connectivity.

Chairman Page asked for commitment from the Board with moving the sidewalk matter to the April 13th meeting. He added the County could develop a policy after meeting with other bodies. Mr. Cummings stated he could have a minimal draft policy or a resolution for the April 13th Agenda. Commissioner Reckhow suggested to adopt the draft interim policy, and the Board would seek to prioritize sidewalks near schools, public buildings and transit. Mr. Cummings stated he would work with NCDOT and Mr. Siler to develop a draft policy in resolution form.

Mr. Siler asked if the crosswalk and light were going to be located in front of Soltera subdivision. Mr. Cummings answered the light would be over the Erwin Road intersection and the crosswalk would be on the southwest side. Mr. Siler asked if the sidewalk being added was going to connect to the existing sidewalk Commissioner Reckhow answered the sidewalk would be added to existing sidewalk on both sides of Erwin Road.

Directives:

- **Planning and Transportation Departments to work with the Planning Commission to make a recommendation about subdivisions that are in the suburban tier outside city limits and how the County would handle sidewalk maintenance.**

- **Planning Department to provide a status report about the dirt road part of Pickett Road closing, creating a payment in lieu program for key sidewalk connectivity and inquire why sidewalks are not complete.**
- **To include the discussion of sidewalks on a future Joint City-County Committee Agenda**
- **Bicycle and Pedestrian Committee give input on the sidewalk matter.**
- **The County to approach Durham Public Schools and Soltera HOA about taking on the long term maintenance responsibility for the sidewalks.**

15-365 Open Data Update

Greg Marrow, Chief Information Officer gave a presentation on the Open Data initiative underway by the City and County of Durham. Jason Hare, Open Data Consultant presented a demonstration of the Open Data portal.

Commissioner Reckhow asked who data owners were. Mr. Marrow responded that data owners were the data stewards, the people that would confirm the data was up to date and ready for release. Commissioner Reckhow asked if the County crime was going to be added since she only saw the City crime. Mr. Hare answered that the County crime would be added. Commissioner Reckhow asked the staff to develop a policy. Mr. Marrow responded the policy was being developed and would be presented to the Board for approval. He added the policy would be complete before the Open Data would go live. Commissioner Reckhow asked if the School Board could be included at the next Joint City-County Committee meeting and if the school kids were taught coding. Chairman Page responded that he would see about adding the request to the next meeting agenda.

Commissioner Howerton asked how to distinguish between a City and a County dataset. Mr. Hare answered the dataset had a canonical tagging system. He added the datasets would say City or County.

Commissioner Jacobs asked when the Open Data would go public. Mr. Marrow responded in June. Commissioner Jacobs asked if any specific plans had been made to introduce Open Data to the public. Mr. Marrow answered the County was working with the communication organization about the launch of the Open Data.

15-336 Quarterly Management Report for Q2 of 2014

County Manager Davis presented the inaugural Durham County Government Quarterly Management Report (QMR). He stated the report captured the reporting period between October and December 2014. He added the purpose of the QRM was to provide the Board with a high level overview of important projects, programs and initiatives currently being worked on by staff.

Chairman Page asked since the QMR was quarterly, would the next QMR give the Board updates on projects, status changes and the progress of completion. Marqueta Welton, Deputy County Manager answered the next QMR would be for the third quarter between January and March 2015. She added the staff would update the report and present a brief summary on noteworthy changes that had occurred over the quarter.

County Manager Davis stated the QMR would be produced electronically. He added some hardcopies would be printed off and presented to the Board. Chairman Page asked if the QMR would be online and available to citizens. Deborah Craig-Ray, Assistant County Manager answered the Community Engagement Team was designing a website dedicated to Managing for Results. She added the QMR publication would be included on the website along with other elements.

Commissioner Foster asked about the Educational Initiative at the County Jail being included in the QMR. He also asked about including mental health and medical needs, male versus female population and bed space needs at the jail in the QMR. County Manager Davis answered that the QMR did include a report from District Attorneys and Judges in the Courts on the jail population management that would need to be expanded. He added an additional report would be included in the next QMR about jail education. Commissioner Foster asked if the QMR included the medical cost at the jail. Ms. Welton responded the QMR did not include medical cost at jail, but it would be added.

Commissioner Howerton asked if the QMR would include the Minority and Women's Business Enterprise (MWBE). County Manger Davis answered the County would move forward a budget recommendation. He added a report update on the MWBE program could be included in the QMR.

Commissioner Reckhow asked if some of the reports would include performance data. County Manager Davis responded that at a later stage in the process a quarterly performance matrix report would supplement the QMR.

Commissioner Jacobs commented she would like to have hardcopies available in public places.

15-345 Public Comment Period for Nonprofit Agencies Applying for FY 2015-2016 Funding

Chairman Page stated that the Board would hear presentations from nonprofit organizations regarding their requests for funding in the 2015-16 Fiscal Year.

The following nonprofit representatives made their budget requests to the Commissioners:

Agency: A Helping Hand
Representative: Jennifer Ashley
Amount Requested: \$26,500
Comments: None

Agency: African American Dance Ensemble
Representative: B. Angeloe Burch Sr.
Amount Requested: \$10,000
Comments: None

Agency: Achievement Academy of Durham
Representative: Gayle Erdheim
Amount Requested: \$30,445
Comments: None

Agency: Big Brothers Big Sisters of the Triangle
Representative: Barron Damon
Amount Requested: \$25,000
Comments: None

Agency: Bridge II Sports
Representative: Ashley Thomas
Amount Requested: \$15,000
Comments: None

Agency: BUMP the Triangle
Representative: Georgiary Bledsoe
Amount Requested: \$5,000
Comments: None

Agency: Center for Child & Family Health, Inc.
(formerly Child and Parent Support Services, Inc.)
Representative: Sarah Cengel
Amount Requested: \$11,237
Comments: None

Agency: Child Care Services Association
Representative: Vivian Eto
Amount Requested: \$29,783
Comments: None

Agency: Church World Service Durham
Representative: Ellen Andrews
Amount Requested: \$24,400
Comments: None

Agency: Citizen Schools – North Carolina
Representative: John Sylvester
Amount Requested: \$25,000
Comments: None

Agency: Community Health Coalition, Inc.
Representative: Elaine Hart-Brothers
Amount Requested: \$20,000
Comments: None

Agency: D3 Community Outreach, Inc.
Representative: Jamario Clayton
Amount Requested: \$25,000
Comments: None

Agency: Dress for Success Triangle NC
Representative: Ashley Ascott
Amount Requested: \$23,000
Comments: None

Agency: Durham Center for Senior Life
Representative: Cathy Stallcup
Amount Requested: \$105,685
Comments: None

Agency: Durham County Teen Court & Restitution Program
Representative: C. A. Couch
Amount Requested: \$21,183
Comments: None

Agency: Durham Crisis Response Center, Inc.
Representative: Deanna Manley
Amount Requested: \$38,000
Comments: None

Agency: Durham Economic Resource Center
Representative: Ashly Spikes
Amount Requested: \$25,000
Comments: None

Agency: Durham Interfaith Hospitality Network
Representative: Catherine Pliel
Amount Requested: \$22,000
Comments: None

Agency: Durham Literacy Center
Representative: Lizzie Ellis Furlong
Amount Requested: \$36,000
Comments: None

Agency: Durham Regional Financial Center
Representative: Glyndola Beasley
Amount Requested: \$63,750
Comments: None

Agency: Durham Striders
Representative: Frank W. Davis
Amount Requested: \$30,000
Comments: None

Agency: Durham Symphony Orchestra
Representative: William Henry Curry
Amount Requested: \$6,000
Comments: None

Agency: Durham Teacher's Warehouse Corporation
Representative: J. E. Marshall
Amount Requested: \$10,000
Comments: None

Agency: Durham's Partnership for Children
Representative: Ted Whiteside
Amount Requested: \$35,000
Comments: None

Agency: El Centro Hispano, Inc.
Representative: Pilar Rocha-Goldberg
Amount Requested: \$40,774
Comments: None

Agency: Ellerbe Creek Watershed Association
Representative: Chris Dreps
Amount Requested: \$45,021
Comments: None

Agency: Emily Krzyzewski Center
Representative: Adam Eigenrauch
Amount Requested: \$15,000
Comments: None

Agency: Eno River Association
Representative: Cynthia Satterfield
Amount Requested: \$15,000
Comments: None

Agency: Farmer Foodshare
Representative: Gini Bell
Amount Requested: \$10,000
Comments: None

Agency: First in Families of North Carolina
Representative: Bryce Coleman
Amount Requested: \$6,120
Comments: None

Agency: Genesis Home, Inc.
Representative: Ryan Freeman
Amount Requested: \$24,000
Comments: None

Agency: Indigo Consortium
Representative: Shawn Ross
Amount Requested: \$32,000
Comments: None

Agency: Inter-Faith Food Shuttle
Representative: Kyle Abraham
Amount Requested: \$20,000
Comments: None

Agency: Kramden Institute, Inc.
Representative: Michael Abeusour
Amount Requested: \$30,000
Comments: None

Agency: Legal Aid of North Carolina, Inc.
Representative: Daniel Bowes

Amount Requested: \$15,000
Comments: None

Agency: LIFE Skills Foundation
Representative: Alex Protzman
Amount Requested: \$50,000
Comments: None

Agency: Mental Health America of the Triangle
Representative: Marci White
Amount Requested: \$31,500
Comments: None

Agency: Movement of Youth
Representative: Atrayus Goode
Amount Requested: \$60,000
Comments: None

Agency: North Carolina against Gun Violence Education Fund
Representative: Becky Ceartas
Amount Requested: \$10,000
Comments: None

Agency: Partners for Youth Opportunity
Representative: Julie Wells
Amount Requested: \$20,000
Comments: None

Agency: Piedmont Wildlife Center, Inc.
Representative: Karen McCall
Amount Requested: \$15,000
Comments: None

Agency: Planned Parenthood South Atlantic
Representative: Nanci Ballantyne
Amount Requested: \$20,000
Comments: None

Agency: Playworks Education Energized
Representative: Don Fowler
Amount Requested: \$20,000
Comments: None

Agency: RAM Organization
Representative: Angela Cheek
Amount Requested: \$20,200
Comments: None

Agency: Reality Ministries, Inc.
Representative: Susan McSwain
Amount Requested: \$10,000
Comments: None

Agency: Rebuilding Together of the Triangle
Representative: Daniel Sargent
Amount Requested: \$30,000
Comments: None

Agency: Triangle Family Services, Inc.
Representative: Alice Lutz
Amount Requested: \$5,000
Comments: None

Agency: Salvation Army Boys & Girls Club
Representative: Rachel Nash
Amount Requested: \$15,000
Comments: None

Agency: Triangle Literacy Council
Representative: Nicole Ware
Amount Requested: \$20,000
Comments: None

Agency: School of Conversion
Representative: Carynne McIver
Amount Requested: \$15,000
Comments: None

Agency: TROSA, Inc.
Representative: Teresa Wolf
Amount Requested: \$35,000
Comments: None

Agency: Senior PharmAssist
Representative: Gina Upchurch
Amount Requested: \$120,000
Comments: None

Agency: Urban Hope
Representative: Brandon Hudson
Amount Requested: \$30,350
Comments: None

Agency: Shodor Education Foundation, Inc.
Representative: Dr. Robert M. Panoff
Amount Requested: \$10,000
Comments: None

Agency: Vets to Vets United, Inc.
Representative: Terry Morris
Amount Requested: \$53,000
Comments: None

Agency: The Art of Cool Project
Representative: Cicely Mitchell
Amount Requested: \$5,000
Comments: None

Agency: Vinebrook Community Services, Inc.
Representative: E. Delores Hughes
Amount Requested: \$54,045
Comments: None

Agency: The Historic Preservation Society of Durham
Representative: Elizabeth Sappenfield
Amount Requested: \$20,000
Comments: None

Agency: Voice Together
Representative: Yasmine White
Amount Requested: \$25,000
Comments: None

Agency: The Scrap Exchange
Representative: Roderick McClain
Amount Requested: \$13,000
Comments: None

Agency: Volunteer Center of Durham
Representative: Kim Shaw
Amount Requested: \$20,000
Comments: None

Agency: Threshold
Representative: Irene Dwinnell
Amount Requested: \$12,500
Comments: None

Agency: Walltown Children's Theatre
Representative: Kevin Hamak
Amount Requested: \$15,000
Comments: None

Chairman Page asked the Board if they had any comments they requested to share.

Commissioner Reckhow thanked the staff for their organization. She mentioned there were a few discrepancies with what the sheet showed versus what the booklet showed. Commissioner Reckhow stated one showed monies received and questioned if it was from Alliance Behavior

Health. Andrew Miracle, Budget Analyst responded those non-profits were funded by Alliance previously and not the County. Commissioner Reckhow expressed her concern about mental health non-profits not getting funded by Duke Regional Hospital or Alliance Behavioral Health. Mr. Miracle stated that Alliance had not made the non-profits aware if they would get funded; which was why the non-profits applied to both areas. Commissioner Reckhow stated she would be interested in getting the mental health perspective on the services they provided and would like to arrange a meeting. Claudia Hager, Budget Director responded there was time to meet and discuss.

Commissioner Jacobs commented that the non-profit comment period was handled very well. She asked the County Manager about next steps moving forward and also asked for a copy of the goals developed at the budget retreat. Wendell Davis, County Manager responded that in the future, technical assistance would be provided which would provide non-profits with the resources to give similar data as County departments. He stated in the meantime, the County would have to make judgment calls to help determine where the overlap or redundancy was.

Vice Chair Howerton inquired about the total amount of funds distributed last year. Ms. Hager responded it was a total of \$818,000.00. Vice Chair Howerton asked if the County would exceed that amount. County Manager Davis responded that the County would not likely go over that amount and he along with the Budget Department would look for ways to reduce the cost.

Commissioner Jacobs mentioned while reading the reports, there was a wide range of the quality of the data provided and noted some organizations were regional, state-wide or national. She questioned the number of Durham residents that would be impacted by the programs. Commissioner Jacobs recommended a staff analysis to determine the Durham County impact.

Commissioner Foster inquired about the duplication and overlap of many non-profits. He asked if the County would receive a chance to ask questions. County Manager Davis responded the starting point would be to review what was funded last year. He added that the County had some entities that may align themselves with our Strategic Goal areas, so those would be reviewed as well.

Chairman Page asked were the health trust dollars allowed to be spent on certain non-profits. He mentioned many groups were educating the community and questioned if those dollars could be used for that purpose. County Manager Davis responded that may be an option; however, there was a perception that there were more dollars available in the health trust fund than there really were.

Directive: Get the mental health perspective on the services they (Alliance for Behavior Health) provided and arrange a meeting.

Adjournment

Commissioner Reckhow moved, seconded by Vice Chair Howerton that the meeting be adjourned.

The motion called unanimously.

Respectfully Submitted,

Macio Carlton
Senior Administrative Assistant